



City of  
**Peterborough**

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**To: Members of the Finance Committee**

**From: Richard Freymond, Commissioner, Corporate and Legislative Services**

**Meeting Date: August 14, 2023**

**Subject: Audit of the 2022 Consolidated Financial Statements of the City of Peterborough – Acknowledgement Letter, Report CLSFS23-036**

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## **Purpose**

A report to recommend that the Audit of the 2022 Consolidated Financial Statements of the City of Peterborough, Acknowledgement Letter, prepared by Baker Tilly KDN LLP, be received.

## **Recommendation**

That Council approve the recommendation outlined in Report CLSFS23-036, dated August 14, 2023 of the Commissioner of Corporate and Legislative Services as follows:

That the Acknowledgement Letter for the Audit of the 2022 Consolidated Financial Statements of the City of Peterborough be received.

## **Budget and Financial Implications**

There are no budget and financial implications to receiving this report.

## **Background**

Each year the City's auditors, Baker Tilly KDN LLP, communicate aspects of the audit through the form of an acknowledgement letter addressed to members of the Finance Committee.

As part of the audit, Baker Tilly KDN LLP requests that management prepare a letter to re-affirm various representations that have been provided to them and that they have relied upon. A copy of this letter is attached in Appendix A.

Submitted by,

Richard Freymond  
Commissioner, Corporate and Legislative Services

**Contact Name:**

Yvette Peplinskie  
Director, Financial Services  
Phone: 705-742-7777 Ext. 1862  
Toll Free: 1-855-738-3755  
Fax: 705-876-4607  
E-Mail: [yveplinskie@peterborough.ca](mailto:yveplinskie@peterborough.ca)

**Attachments:**

Appendix A – Acknowledgement Letter by Baker Tilly KDN LLP addressed to Members of the Finance Committee



August 14, 2023

Members of the Finance Committee  
City of Peterborough  
500 George Street North  
Peterborough, Ontario  
K9H 3R9

**Baker Tilly KDN LLP**  
272 Charlotte St.  
Peterborough, ON  
Canada K9J 2V4

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**Re: Audit of the Consolidated Financial Statements of the City of Peterborough**

Dear Members of the Finance Committee:

We have been engaged to express an audit opinion on the consolidated financial statements of the City of Peterborough ("the City") for the year ended December 31, 2022. We have substantially completed our audit and are pleased to report on the following items.

The purpose of this report is to summarize certain aspects of the audit that we believe to be of interest to the Finance Committee. This report should be read in conjunction with the draft consolidated financial statements and our report thereon, as well as our Audit Planning letter previously forwarded to you.

**Auditor Independence**

Canadian Auditing Standards ("CAS") require that we communicate at least annually with the Finance Committee regarding all relationships between us and the City that, in our professional judgement, may reasonably be thought to bear on our independence.

As communicated previously in a separate letter to the Finance Committee, we are not aware of any relationship between the City and us that, in our professional judgement, may reasonably be thought to bear on our independence.

Accordingly, we hereby re-confirm that our engagement team, our Firm and the other Baker Tilly Canada offices are independent with respect to the City within the meaning of the Code of Professional Conduct Rule 204 of the Chartered Professional Accountants of Ontario.

**Independent Auditor's Report**

We anticipate that our Independent Auditor's Report will be issued without modification.

Our Independent Auditor's Report will be dated no earlier than the date on which we have obtained sufficient appropriate audit evidence on which to base our audit opinion on the consolidated financial statements, including evidence that all the statements and disclosures that comprise the consolidated financial statements have been prepared and the Finance Committee has approved the consolidated financial statements.

### **Evaluation of Internal Controls**

Audits include a review and evaluation of the system of internal controls to assist in determining the level of reliance that may or should be placed on the system in assessing the nature and extent of audit procedures to be undertaken.

There are no internal control matters that we wish to bring to your attention.

### **Illegal Acts, Fraud, Intentional Misstatements and Errors**

Our auditing procedures, including tests of your accounting records, were limited to those considered necessary in the circumstances and will not necessarily disclose all illegal acts should any exist. Under CAS, we consider the City's control environment, governance structure, circumstances encountered during the audit and the potential likelihood of fraud and illegal acts occurring.

These procedures are not designed to test for fraudulent or illegal acts, nor will they necessarily detect such acts or recognize them as such, even if the effect on the consolidated financial statements is material. However, should we become aware that an illegal or possibly illegal act or act of fraud may have occurred, other than one considered clearly inconsequential, we will communicate directly to the Finance Committee.

It is management's responsibility to detect and prevent illegal action. If such acts are discovered or the Finance Committee members become aware of circumstances under which the City may have been involved in fraudulent, illegal or regulatory non-compliance situations, such circumstances must be disclosed to us.

Testing during our audit did not reveal any illegal, improper or questionable payments or acts, nor any acts committed with the intent to deceive, involving either misappropriation of assets or misrepresentation of assets or misrepresentation of financial information.

## **Related Party Transactions**

During our audit, we conduct various tests and procedures to identify transactions considered to involve related parties. Related parties exist when one party has the ability to exercise, directly or indirectly, control, joint control or significant influence over the other. Two or more parties are related when they are subject to common control, joint control or common significant influence. Related parties also include management, members of Council and their immediate family members and companies with which these individual have an economic interest.

All related party transactions that were identified during the audit have been represented by management to have been disclosed in the notes to financial statements, recorded in accordance with Canadian Public Sector Accounting Standards, and have been reviewed with you.

Management has advised that no other related party transactions have occurred that have not been disclosed to us. The Finance Committee is required to advise us if it is aware of or suspects any other related party transactions have occurred, which have not been disclosed in the financial statements.

## **Significant Accounting Principles and Policies**

Management is responsible for the appropriate selection and application of accounting policies. Our role is to review the appropriateness and application as part of our audit. The significant accounting principles and policies are disclosed in the notes to the consolidated financial statements.

The Finance Committee has a responsibility to review the accounting policies adopted by the City, and where alternative policies are available, make determinations as to the most appropriate policies to be adopted in the circumstances. If members of the Finance Committee believe that the adoption or change in accounting policy may produce an inappropriate or misleading result in financial reporting or disclosure, this concern must be discussed with management and us.

There were no new accounting policies adopted or changes to the application of accounting policies of the City during the year.

## **Accounting Estimates**

Management is responsible for the accounting estimates included in the consolidated financial statements. Estimates and the related judgements and assumptions are based on management's knowledge of the business and past experience about current and future events.

Our responsibility as auditors is to obtain sufficient appropriate evidence to provide reasonable assurance that management's accounting estimates are reasonable within the context of the consolidated financial statements as a whole. An audit includes performing appropriate procedures to verify the:

- Calculation of accounting estimates;
- Analyzing of key factors such as underlying management assumptions;
- Materiality of estimates individually and in the aggregate in relation to the financial statements as a whole;
- Estimate's sensitivity to variation and deviation from historical patterns;
- Estimate's consistency with the entity's business plans; and
- Other audit evidence.

Certain accounting estimates are particularly sensitive because they involve a significant degree of judgement and may have a range of possible outcomes. The most sensitive accounting estimates in order of significance are as follows:

- Useful lives of capital assets and amortization;
- Solid waste landfill closure and post-closure liability;
- Employee future benefits;
- Allowance for uncollectible taxes; and
- Accounts payable and other liabilities.

### **Significant Matters Discussed With Management**

There were no significant matters arising from the audit discussed with management.

### **Written Representations Requested From Management**

As part of our audit, we request that management prepare a letter to us to re-affirm various representations that they have provided to us and we have relied upon. A copy of this letter is attached for your convenience.

### **Significant Misstatements**

In the course of our audit, we have not found any material misstatements or unadjusted items that, in aggregate, exceed materiality thresholds established for the audit, nor have we found significant misstatements that would likely cause future financial statements to be materially misstated.

### **Uncorrected Misstatements**

In the course of our audit, we have aggregated uncorrected financial statement misstatements which are summarized in the accompanying schedule. Management has deemed the effects of these misstatements to be immaterial, both individually and in the aggregate, to the financial statements taken as a whole as all items relate to opening balances. To date, management has decided to not correct these misstatements. Under CAS, we are required to request that the Finance Committee approve the correction of these misstatements or that the Finance Committee approve the decision of management.

### **Significant Unusual Transactions**

We are not aware of any significant transactions entered into by the City that you should be informed about.

### **Disagreements with Management**

We are required to communicate any disagreements with management, whether or not resolved, about matters that are individually or in aggregate significant to the City's financial statements or auditor's report. Disagreements may arise over:

- Selection or application of accounting principles;
- Assumptions and related judgements for accounting estimates;
- Financial statement disclosures;
- Scope of the audit: or
- Wording of the auditor's report.

In the course of our audit, we did not have any significant disagreements with management, nor were we under any significant time pressures or poor working conditions. We are not aware of any cause for concern as to management's attitude, competence or credibility with respect to matters affecting the financial statements.

### **Difficulties Encountered During the Audit**

We encountered no significant difficulties during our audit that should be brought to the attention of the Finance Committee.

### **Management Letter**

During our audit, we did not note any significant issues on internal controls to report to management.

### **New Accounting Pronouncements Not Yet Effective**

We wish to bring to your attention the following accounting pronouncements that have been issued but are not yet effective that may affect your financial reporting in future periods:

- PS 3280 - Asset Retirement Obligations applies to fiscal years beginning on or after April 1, 2022.
- PS 3450 - Financial Instruments applies to fiscal years beginning on or after April 1, 2022.

We will be working with management to determine the impacts of these changes to your financial statements.

### **Conclusion**

We wish to express our appreciation for the co-operation we received during the audit from the City's management.

Should any member of the Finance Committee wish to discuss or review any matter addressed in this letter or any other matters related to financial reporting, please do not hesitate to contact us at any time.

Yours truly,



per: Joanna Park, CPA, CA  
Partner



### Schedule of Uncorrected Misstatements

Description of Misstatement	Proposed Adjustments Dr (Cr)				
	Statement of Income		Balance Sheet		
	Identified Misstatements	Likely Aggregate Misstatements	Assets	Liabilities	Opening Equity
2021 Unspent OCIF recorded as revenue reversed in 2022	(750,000)	(750,000)	-	-	750,000
2021 amounts capitalized to WIP but written off in 2022	(886,112)	(886,112)	-	-	886,112
a) Totals		(1,636,112)	-	-	1,636,112
b) Misstatements corrected by management		-	-	-	-
c) Likely aggregate misstatements net of corrections (a - b)		(1,636,112)	-	-	1,636,112
d) Effect of unadjusted misstatements from previous year's errors		-	-	-	-
e) Aggregate likely misstatements (c + d)		(1,636,112)	-	-	1,636,112
f) Final overall materiality		8,900,000	8,900,000	8,900,000	8,900,000
g) Amount remaining for further possible misstatement (f - e)		7,263,888	8,900,000	8,900,000	7,263,888

City of Peterborough  
500 George Street North  
Peterborough, Ontario  
K9H 3R9

August 28, 2023

Baker Tilly KDN LLP  
272 Charlotte St.  
Peterborough, Ontario  
K9J 2V4

Attention: Joanna Park, CPA, CA

Dear Sirs and Mesdames:

This representation letter is provided in connection with your audit of the consolidated financial statements of the City of Peterborough for the year ended December 31, 2022 for the purpose of expressing an opinion as to whether the consolidated financial statements are presented fairly, in all material respects, in accordance with Canadian Public Sector Accounting Standards.

We confirm that:

**Financial statements**

1. We have fulfilled our responsibilities, as set out in the terms of the audit engagement letter dated September 1, 2023 for the preparation of the consolidated financial statements in accordance with Canadian Public Sector Accounting Standards; in particular, the consolidated financial statements are fairly presented in accordance therewith.
2. We have assessed that the City is able to continue as a going concern and the consolidated financial statements have been prepared on a going concern basis.
3. The methods, the data, and the significant assumptions used in making accounting estimates and their related disclosures are appropriate to achieve recognition, measurement or disclosure that is reasonable in the context of the applicable financial reporting framework.
4. Related-party relationships and transactions have been appropriately accounted for and disclosed in accordance with the requirements of Canadian Public Sector Accounting Standards.
5. All events subsequent to the date of the financial statements and for which Canadian Public Sector Accounting Standards require adjustment or disclosure have been adjusted or disclosed.

## Appendix A

6. The effects of uncorrected misstatements are immaterial, both individually and in the aggregate, to the financial statements as a whole. A list of the uncorrected misstatements is attached to the representation letter.
7. The accounting policies selected and the application thereof is appropriate, including those for complex areas of accounting and areas involving management's judgement and estimates, for example, revenue recognition, fair value measurements, transfers of receivables, hedging relationships and consolidation of variable interest entities.
8. We have no plans or intentions that may materially affect the carrying value or classification of assets and liabilities reflected in the consolidated financial statements.
9. We are aware of the environmental laws and regulations that impact on our organization and we are in compliance. There are no known environmental liabilities, including liabilities under sections PS3260 - Liability for Contaminated Sites and PS3270 - Solid Waste Landfill Closure & Post-Closure Liability that have not been accrued for or disclosed in the consolidated financial statements.
10. The nature of all material measurement uncertainties has been appropriately disclosed in the consolidated financial statements, including all estimates where it is reasonably possible that the estimate will change in the near term and the effect of the change could be material to the consolidated financial statements.
11. We have informed you of all outstanding and possible claims, whether or not they have been discussed with legal counsel.
12. There are no derivative or off-balance sheet financial instruments held at year end.
13. We have made the appropriate determination, accounting and disclosure in the consolidated financial statements of the costs, assets and obligations associated with employee future benefits.
14. All liabilities and contingencies, including those associated with guarantees, whether written or oral, have been disclosed to you and are appropriately reflected in the consolidated financial statements.
15. The City has satisfactory title to all assets, and there are no liens or encumbrances on the City's assets.
16. We have provided you with:
  - Access to all information of which we are aware that is relevant to the preparation of the consolidated financial statements such as records, documentation and other matters;
  - Additional information that you have requested from us for the purpose of the audit; and

## Appendix A

- Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.
17. All transactions have been recorded in the accounting records and are reflected in the consolidated financial statements.
  18. We have disclosed to you the results of our assessment of the risk that the consolidated financial statements may be materially misstated as a result of fraud.
  19. We have disclosed to you all information in relation to fraud or suspected fraud that we are aware of and that affects the entity and involves:
    - Management;
    - Employees who have significant roles in internal control; or
    - Others where the fraud could have a material effect on the financial statements.
  20. We have disclosed to you all information in relation to allegations of fraud, or suspected fraud, affecting the entity's financial statements communicated by employees, former employees, analysts, regulators or others.
  21. We have disclosed to you, and the City has complied with, all aspects of contractual agreements that could have a material effect on the consolidated financial statements in the event of non-compliance, including all covenants, conditions or other requirements of all outstanding debts.
  22. We have disclosed to you all known instances of non-compliance or suspected non-compliance with laws and regulations whose effects should be considered when preparing financial statements.
  23. We have disclosed to you the identity of the entity's related parties and all the related-party relationships and transactions of which we are aware.

Appendix A

24. The minute books of the City are a complete record of all meetings and resolutions of the City throughout the year and to the present date.

**Journal entry approval**

25. We approve of and acknowledge responsibility for the journal entries summarized in the accompanying schedule.

Yours very truly,

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Yvette Peplinskie  
Financial Services Director

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Darren Hancock  
Chief Accountant

## Schedule of Uncorrected Misstatements

Description of Misstatement	Proposed Adjustments Dr (Cr)				
	Statement of Income		Balance Sheet		
	Identified Misstatements	Likely Aggregate Misstatements	Assets	Liabilities	Opening Equity
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b) Misstatements corrected by management		-	-	-	-
c) Likely aggregate misstatements net of corrections (a - b)		(1,636,112)	-	-	1,636,112
d) Effect of unadjusted misstatements from previous year's errors		-	-	-	-
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f) Final overall materiality		8,900,000	8,900,000	8,900,000	8,900,000
g) Amount remaining for further possible misstatement (f - e)		7,263,888	8,900,000	8,900,000	7,263,888

## Appendix A

**City of Peterborough**  
**Year End: December 31, 2022**  
**Baker Tilly Proposed Entries**  
**Date: 1/01/22 To 12/31/22**

E45F. 1

Number	Date	Name	Account No	Debit	Credit
BT.01	12/31/22	Accumulated Surplus - Other	300015 1100		362,367.65
BT.01	12/31/22	Other Recoveries	450220-20-SSD/0001 1100	362,367.65	
		Brock Mission project balancing reversal of PY entry BT.04 to balance 20-SSD/0001			
BT.02	12/31/22	Investment in Government Business Enterprise 1	107100 1100		96,000.00
BT.02	12/31/22	Income from Government Business Enterprise	440750-10252 1100	96,000.00	
		Correction of client entry posted backwards			
BT.03	12/31/22	Debt Recovery - Fairhaven	564300-10175 1100	637,195.00	
BT.03	12/31/22	Consolidated - Fairhaven	578440-10245 1100		637,195.00
		To correct Fairhaven debt and carryforward variance as debt is now all paid off			
BT.04	12/31/22	Accumulated Surplus - EFBs	300030 1100	4,097,415.00	
BT.04	12/31/22	Accumulated Surplus - Accrued Interest	300040 1100	411,600.00	
BT.04	12/31/22	Accumulated Surplus - Landfill Closure Liability	300050 1100	824,336.21	
BT.04	12/31/22	Change in Landfill Closure Costs	920.003 1100		824,336.21
BT.04	12/31/22	Change in EFB	920.004 1100		4,097,415.00
BT.04	12/31/22	Change in LTD interest accrual	940.001 1100		411,600.00
		To correct LTD interest accrual, EFB and Landfill entries to include the change accounts			
BT.05	12/31/22	Accumulated Surplus - Reserves	300100 1200		313.16
BT.05	12/31/22	Tsf to Police Services Res.	772015-20025 1200	313.16	
BT.05	12/31/22	Transfer from Operating to Reserve	460015-ZRES2015 1200		313.16
BT.05	12/31/22	Reserve Settlement	710030-ZRES2015 1200	313.16	
		PSB surplus transfer as provided by Darren			
				<b>6,429,540.18</b>	<b>6,429,540.18</b>
		<b>Net Income (Loss)</b>	<b>4,803,814.23</b>		