

General Committee Minutes Council Chambers, City Hall

December 5, 2022

Present: Councillor Baldwin Councillor Beamer, Chair Councillor Bierk Councillor Crowley Councillor Duguay Councillor Haacke Councillor Lachica Mayor Leal Councillor Parnell Councillor Riel Councillor Vassiliadis

Staff: Ellen Armstrong, Division Manager, Community Services Jocelyn Blazey, Manager of Human Services and Program Support Sandra Clancy, Chief Administrative Officer Richard Freymond, Commissioner of Corporate and Legislative Services Natalie Garnett, Deputy City Clerk John Kennedy, City Clerk Sheldon Laidman, Commissioner of Community Services Michael Papadacos, Manager, Infrastructure Management David Potts, City Solicitor Jasbir Raina, Commissioner of Infrastructure and Planning Kendra Sedgwick, Committee Coordinator Laurie Stratton, Manager, Transit Operations Tom Street, Committee Coordinator

Closed Session - 5:00 p.m.

Moved by Councillor Parnell

That Committee meets in Closed Session to discuss one item under Section 239(2)(f) Advice that is subject to solicitor-client privilege, including communications necessary for that purpose.

Carried

Open Session

Call to Order

The meeting was called to order at 6:36 p.m.

Adoption of Minutes:

Moved by Councillor Vassiliadis

That the General Committee meeting minutes of September 12 and October 13, 2022 be approved.

For (11): Councillor Baldwin, Councillor Beamer, Chair, Councillor Crowley, Councillor Haacke, Councillor Lachica, Mayor Leal, Councillor Parnell, Councillor Riel, Councillor Vassiliadis, Councillor Bierk, and Councillor Duguay

Carried (11 to 0)

Disclosure of Pecuniary Interest

There were no disclosures of Pecuniary Interest.

Report of Closed Session

Report CLSOCS22-006

Moved by Councillor Parnell

That Council approve the recommendation outlined in Report CLSOCS22-006 dated December 5, 2022 of the City Solicitor as follows:

That a by-law be passed to amend Parks and Facilities By-law 19-074 in the form of amending by-law attached as Appendix C to Report CLSOCS22-006 dated December 5, 2022 of the City Solicitor.

For (9): Councillor Baldwin, Councillor Beamer, Chair, Councillor Crowley, Councillor Haacke, Mayor Leal, Councillor Parnell, Councillor Riel, Councillor Vassiliadis, and Councillor Duguay

Against (2): Councillor Lachica, and Councillor Bierk

Carried (9 to 2)

Consent Items: Reports to be approved under one motion

Moved by Councillor Baldwin

That Report CAO22-011, Report CLSFS22-032, Report CLSRE22-001, and Report CLSCLK22-028 be approved on Consent.

Carried (11 to 0)

Committee Reports

City of Peterborough Holdings Inc. - Board Succession Requirements and Requested Board Changes, Report CAO22-011

That Council approve the recommendations outlined in Report CAO22-011 dated December 5, 2022, of the Chief Administrative Officer, as follows:

a) That Ross Garland and Arlynn Dupuis be appointed to the Board of City of Peterborough Holdings Inc. for the term commencing January 1, 2023 and ending December 31, 2025; and

b) That the appointments of Nancy Brown Andison and Louise Lalonde to the Board of City of Peterborough Holdings Inc. be extended for a one-year term commencing January 1, 2023 and that such term may be reduced once COPHI's long-term Board succession plan can be attained, as advised by the COPHI Board to City Council.

c) That other requests to City Council listed on page 2 of Appendix B of Report CAO22-011 related to governance and further Board planning, be deferred until a report recommending amendments to the Shareholder's Direction be presented to City Council.

September 30, 2022 Quarterly Financial Update Report (Unaudited), Report CLSFS22-032

That Council approve the recommendations outlined in Report CLSFS22-032 dated December 5, 2022, of the Commissioner of Corporate and Legislative Services, as follows:

a) That the September 30, 2022 Quarterly Financial Update Report (Unaudited) attached as Appendix A to Report CLSFS22-032, dated December 5, 2022, be received;

b) That a Debenture By-law be passed authorizing the issuance of Area Specific Development Charge supported debentures for the Central Area (Bethune Street) Flood Reduction Project.

c) That Debenture By-law 21-116 be repealed, and a new Debenture By-law be passed authorizing the issuance of \$6,723,800 in Development Charges – Fire Services supported debentures and \$2,800,920 Tax-supported debentures for the Fire Station #2 Project.

d) That as a matter of housekeeping, a new debenture by-law be passed authorizing the issuance of Development Charges – Roads and Related Debentures for the TMP Special Study Area A Class EA and By-law 20-083 being a by-law to debenture the former Parkway Corridor Extension (High Use Arterial Road) be

amended per the amended budgets resulting from Recommendation (f) of IPSTR22-003 Transportation Master Plan Phase 4, dated March 14, 2022 and further detailed on Page 9 of Report CLSFS22-032; and

e) That, as a matter of housekeeping, the Sustainability Reserve be closed and the outstanding balance of \$129,285.51 and commitment of \$150,000.00 be transferred to the Climate Change Action Reserve.

Transfer of Part of 140 Stewart Street, Report CLSRE22-001

That General Committee approve the recommendation outlined in Report CLSRE22-001, dated December 5, 2022 of the Commissioner of Corporate and Legislative Services as follows:

a) That the lands described as PT LT 10 North of Townsend Street & West of George Street PL 1 Peterborough as in A10044; Peterborough (PIN 28091-0219) (the "Subject Land") be transferred from the City of Peterborough to General Electric Canada Property Inc. for nominal consideration; and

b) That the Commissioner of Corporate and Legislative Services be authorized to execute documents to give effect to the transfer of the Subject Land on forms acceptable to the City Solicitor.

Peterborough Downtown Business Improvement Area Appointments, Report CLSCLK22-028

That Council approve the recommendation outlined in Report CLSCLK22-028 dated December 5, 2022, of the City Clerk, on behalf of the Peterborough Downtown Business Improvement Area Board, as follows:

That Jason Wilkins, Joe Reese, Laura Montague, Madeleine Hurell, Mark Million, Michael Cherney, Neil Hannam, Nigel Lister, Paul Hurley, Sacha Lai-Svirk and Tiffany Arcari be recommended for approval to the Peterborough Downtown Business Improvement Area Board of Management, for a term from December 14, 2022 to November 14, 2026.

Council Appointments to Committees and Boards, Report COU22-002

Moved by Mayor Leal

That the ACAC Committee be amended to include one additional Council appointee and one additional citizen member.

Carried (11 to 0)

Moved by Mayor Leal

That Council approve the recommendations, as amended, outlined in report COU22-002 dated December 5, 2022, as follows:

That the following appointments of members of Council to committees, portfolios, and boards and new portfolios identified in the Report, be approved for a term ending November 15, 2026, with the appointments as follow:

a)Standing Committees Finance Committee (all members of Council) Andrew Beamer, Chair Dave Haacke, Vice-Chair General Committee (all members of Council) Andrew Beamer, Chair Matt Crowley, Vice-Chair

Deputy Mayor Gary Baldwin, First Deputy Mayor Joy Lachica, Second Deputy Mayor

b) Portfolios

Lesley Parnell, Chair of Arenas, Parks, and Recreation Alex Bierk, Chair of Arts, Culture, and Heritage Don Vassiliadis, Chair of Diversity Don Vassiliadis, Chair of Economic Development Joy Lachica, Chair of Environment and Climate Change Andrew Beamer, Chair of Finance **Dave Haacke, Vice-Chair of Finance** Andrew Beamer, Chair of Fire Services Joy Lachica, Vice-Chair of Fire Services Keith Riel, Chair of Housing Alex Bierk, Vice-Chair of Housing Keith Riel, Chair of Homelessness Alex Bierk, Vice-Chair of Homelessness Kevin Duguay, Chair of Development and Construction Lesley Parnell, Vice-Chair of Development and Construction Lesley Parnell, Chair of Planning Keith Riel, Vice-Chair of Planning Dave Haacke. Chair of Public Works Dave Haacke, Chair of Seniors Matt Crowley, Chair of Social Services

Keith Riel, Chair of Transportation Gary Baldwin, Chair of Waste Management Lesley Parnell, Chair of Youth

c) Advisory Committees i. Age-friendly Peterborough Advisory Committee Dave Haacke

ii. Airport Strategic Initiatives Committee Jeff Leal Don Vassiliadis Dave Haacke

iii. Arenas, Parks, and Recreation Advisory Committee Lesley Parnell

iv. Arts, Culture, Advisory Committee Alex Bierk Joy Lachica

v. Citizens War Memorial Advisory Committee Dave Haacke

vi. Citizen Appointment Selection Committee Jeff Leal Gary Baldwin Joy Lachica Kevin Duguay Keith Riel

vii. Community Investment Grants Advisory Committee Keith Riel Alex Bierk

viii. Museum and Archives Advisory Committee Matt Crowley

ix. Peterborough Environmental Advisory Committee Joy Lachica

x. Procedure By-law Review Committee Jeff Leal Gary Baldwin

xi. Youth Commission Lesley Parnell d) Corporations and Legislatively Mandated Committees/Boards/Authorities i. Accessibility Advisory Committee Kevin Duguay

ii. City of Peterborough Holdings Inc. Jeff Leal Andrew Beamer

iii. East City/Ashburnham Business Improvement Area Keith Riel

iv. Fairhaven Committee of Management Keith Riel Dave Haacke

v. Otonabee Region Conservation Authority Gary Baldwin Don Vassiliadis Kevin Duguay

vi. Peterborough Architectural Conservation Advisory Committee Alex Bierk

vii. Peterborough Downtown Improvement Area Alex Bierk

viii. Peterborough Police Services Board Jeff Leal Gary Baldwin

ix. Peterborough Public Health Joy Lachica Dave Haacke Keith Riel

x. Peterborough Public Library Board Gary Baldwin Matt Crowley

xi. Peterborough Regional Liaison Committee Jeff Leal Dave Haacke Matt Crowley Keith Riel xii. Peterborough Utilities Commission Jeff Leal Keith Riel Lesley Parnell Don Vassiliadis Dave Haacke

xiii. Planning Advisory Committee Lesley Parnell

e) Liaison Committees i. Art Gallery of Peterborough, Board of Directors Alex Bierk

ii. Canadian Canoe Museum Gary Baldwin

iii. Downtown Action Committee Joy Lachica Alex Bierk Jeff Leal

iv. Greater Peterborough Chamber of Commerce Don Vassiliadis

v. Liaison Committee with Fleming College Jeff Leal Lesley Parnell Kevin Duguay

vi. Liaison Committee with Trent University Jeff Leal Andrew Beamer Gary Baldwin Dave Haacke

vii. Market Hall Performance Centre Don Vassiliadis

viii. Multicultural Canada Day Committee Joy Lachica

ix. Peterborough Agricultural Society Matt Crowley

x. Peterborough Green Up Joy Lachica

xi. Peterborough Physician Recruitment and Retention Committee Don Vassiliadis

xii. Showplace Performance Centre Lesley Parnell

For (11): Councillor Baldwin, Councillor Beamer, Chair, Councillor Crowley, Councillor Haacke, Councillor Lachica, Mayor Leal, Councillor Parnell, Councillor Riel, Councillor Vassiliadis, Councillor Bierk, and Councillor Duguay

Carried (11 to 0)

Amendment to Funding Agreement, Ontario Lottery and Gaming Corporations, Report CLSFS22-036

Moved by Councillor Riel

That Council approve the recommendation in Report CLSFS22-036 dated December 5, 2022 of the Commissioner of Corporate and Legislative Services as follows:

That the Mayor and Clerk be authorized to execute an agreement to amend a funding agreement dated August 14, 2018 between The Corporation of the City of Peterborough and Ontario Lottery and Gaming Corporation, substantially in the form of agreement comprising Appendix B to report CLSFS22-036 and ultimately on terms acceptable to the Commissioner of Corporate and Legislative Services and in a form acceptable to the City Solicitor.

For (10): Councillor Baldwin, Councillor Beamer, Chair, Councillor Crowley, Councillor Haacke, Councillor Lachica, Mayor Leal, Councillor Parnell, Councillor Riel, Councillor Vassiliadis, and Councillor Duguay

Against (1): Councillor Bierk

Carried (10 to 1)

Citizen Advisory Committees - Terms of Reference, Report CLSCLK22-024

Moved by Councillor Riel

That Council approve the recommendation outlined in Report CLSCLK22-024, dated September 12, 2022, of the City Clerk as follows:

That the By-law, attached as Appendix A to Report CLSCLK22-024, for Citizen Advisory Committees, be approved, as amended.

Carried (11 to 0)

Notice of Motion

Moved by Councillor Riel

That the City Transit System return to the Hub and Spoke System effective the 1st of February 2023.

For (11): Councillor Baldwin, Councillor Beamer, Chair, Councillor Crowley, Councillor Haacke, Councillor Lachica, Mayor Leal, Councillor Parnell, Councillor Riel, Councillor Vassiliadis, Councillor Bierk, and Councillor Duguay

Carried (11 to 0)

Moved by Councillor Lachica

Whereas an ON DEMAND system creates barriers to accessibility for the elderly, people living with disabilities, or people who do not have a phone.

Whereas the operation of a 40ft bus intended for conventional regular passenger service routes, used on an ON DEMAND call-in basis is counteractive to maximizing the use of mass transit to reduce GHG emissions.

Whereas efficient and accessible publicly funded public transit systems are based on equitable city coverage and an expected frequency of service routes.

Therefore, be it resolved that the Transit Liaison committee with the full complement of members, including the ATU1320 President, and based on the Terms of Reference, be convened, with a report of committee recommendations to be brought to the April cycle of Meeting for review.

For (4): Councillor Crowley, Councillor Lachica, Mayor Leal, and Councillor Bierk

Against (7): Councillor Baldwin, Councillor Beamer, Chair, Councillor Haacke, Councillor Parnell, Councillor Riel, Councillor Vassiliadis, and Councillor Duguay

Lost (4 to 7)

Moved by Councillor Lachica

Whereas homelessness is chronic and increasing in the City of Peterborough up to the present time, resulting in increased vulnerability to the unhoused constituents of our municipality.

Whereas the City of Peterborough has recently issued a statement indicating that our municipality is presently applying principles of "Housing First" to support the provision of shelter to unhoused constituents at this time.

Therefore, be it resolved that City Staff study and provide a report in the first quarter of 2023 on the unconditional shelter, housing as a human right, "Housing First" model as a potential long-term solution to eradicating homelessness in Peterborough, as implemented in global municipalities such as Helsinki, in a national municipality (Medicine Hat) and in an Ontario municipality (Thunder Bay).

For (11): Councillor Baldwin, Councillor Beamer, Chair, Councillor Crowley, Councillor Haacke, Councillor Lachica, Mayor Leal, Councillor Parnell, Councillor Riel, Councillor Vassiliadis, Councillor Bierk, and Councillor Duguay

Carried (11 to 0)

Moved by Councillor Bierk

Whereas a number of partners in the community, including the Peterborough Police Service, Canadian Mental Health Association – Haliburton, Kawartha, Pine Ridge (CMHA), FourCAST, the Housing Resource Centre, the United Way, and One City Peterborough, have prepared a proposal for an Emergency Winter Response dated November 25, 2022; and

Whereas the proposal has been submitted to the City of Peterborough for a financial contribution in the amount of \$100,000 to finalize the funding needed for this program; and

Whereas the City of Peterborough has declared a Homelessness Emergency; and

Whereas there are approximately 326 unhoused individuals in the City and County of Peterborough, according to the Built for Zero monthly data from October 2022; and

Whereas the 2021 Point in Time Count for Peterborough reported a 350% increase in outdoor homelessness, with 47 of 176 respondents (or 27%) indicating they were sleeping outdoors in December; and

Whereas the current shelter system is neither sufficient for nor accessible to all unhoused individuals; and

Whereas we are days away from winter, when temperatures will drop, and an increasing number of unhoused individuals in our community will face imminent risk of injury or death; and

Whereas people who are homeless live half as long as those who are housed – a pattern that is exacerbated by unmitigated exposure to environmental harms (e.g., extreme cold or heat), as well as preventable deaths caused by solitary drug use; and

Whereas the Government of Canada ratified the National Housing Strategy Act, thereby enshrining the right to adequate housing as a fundamental human right;

Therefore, be it resolved that:

The City of Peterborough provide a grant to the aforementioned community partners, through One City, in the amount of \$100,000, for an Emergency Winter Response as outlined in the proposal dated November 25, 2022, for the period January 5, 2023 to April 30, 2023, and that the amount be funded from the Social Services Reserve; and that senior City of Peterborough staff develop a sustainable ongoing Winter Respite Plan to be presented to Council for approval by March 31, 2023.

For (5): Councillor Baldwin, Councillor Crowley, Councillor Lachica, Mayor Leal, and Councillor Bierk

Against (6): Councillor Beamer, Chair, Councillor Haacke, Councillor Parnell, Councillor Riel, Councillor Vassiliadis, and Councillor Duguay

Lost (5 to 6)

Moved by Councillor Bierk

Whereas the City of Peterborough has a declared a Homelessness Emergency; and

Whereas Peterborough Action for Tiny Homes (PATH) has over the past year developed a detailed Pilot Project to house chronically unhoused individuals in our community; and

Whereas PATH currently has 10 sleeping cabins built and ready for use by unhoused individuals, with an additional 5+ cabins in the process of being built; and

Whereas multiple members of City Council campaigned for election on the promise to address the ongoing Homelessness Emergency with urgency, and made specific commitments to support PATH upon commencement of this Council term;

Be it resolved that:

The City of Peterborough support PATH: Peterborough Action for Tiny Homes in implementing its Phase One Project by December 21, 2022, by taking the following actions:

1. Support, in principle, a Temporary Use By-Law and potential Site Plan Exemption application to allow PATH to expediently use the land at the west end of the property at 834 Park St. to launch the aforementioned pilot project and house up to 15 chronically homeless individuals with sleeping cabins and supportive buildings, including sanitary and food services, with support services provided by Elizabeth Fry Society of Peterborough through a Memorandum of Understanding with PATH.

2. Grant approval to waive the application and development fees for the processing of the above applications to establish the proposed use on a temporary basis.

3. Direct staff to expedite the review of the above applications by processing a "preconsultation" while concurrently reviewing the application, and by putting the applications at the "top of the queue" by bringing the application forward to the first possible public meeting and Council date for a decision after submission – thereby enabling the establishment of the pilot project this winter, should the applications ultimately be approved.

4. Allocate \$100,000 for start-up funding immediately for Winter 2022–23.

For (3): Councillor Crowley, Councillor Lachica, and Councillor Bierk

Against (8): Councillor Baldwin, Councillor Beamer, Chair, Councillor Haacke, Mayor Leal, Councillor Parnell, Councillor Riel, Councillor Vassiliadis, and Councillor Duguay

Lost (3 to 8)

Moved by Councillor Lachica

Whereas the More Homes Built Faster Act, Bill 23, lacks language which guarantees that truly affordable housing to address the most vulnerable will be built within existing urban boundaries where there are plenty of development opportunities, and instead would negatively impact communities by allowing expensive sprawling development and windfall profits within environmentally protected areas and by transferring increased costs from private developers to taxpayers;

Whereas Bill 23 policies threaten to seriously reduce protection of the number and extent of significant wetlands, and also the mandate of Conservation Authorities to manage watersheds, provide natural heritage and pollution information and advice to municipalities, and conserve natural resources for economic, social and environmental benefits;

Whereas Bill 23 includes cuts to provisions for green building standards, heritage protection, rental replacement standards, inclusionary zoning, and citizens' rights to information, public meetings, and participation in appeals of planning decisions;

Whereas the Bill's accelerated review timelines, Ontario Land Tribunal cost awards, and the loss of parkland dedication, development charges and community benefits, which are ordinarily levied on homebuilders to help pay for infrastructure and services, would result in significant revenue loss and increased staffing costs all around for municipalities while they are attending to the unprecedented crises of the unhoused, rising inflation, climate change, biodiversity loss, and a time of increasing financial instability.

Therefore be it resolved:

That in solidarity with the Association of Ontario Municipalities and the City of Kawartha Lakes, that Peterborough City Council stand in opposition to Bill 23, and that Council demand a repeal of Bill 23 due to the lack of an adequate timeframe to allow for fulsome and collaborative consultation with the City, the Association of Municipalities of Ontario, First Nations, Conservation Ontario and other community organizations;

That City staff work with local conservation authorities and others to identify impacts in the City and watershed and provide formal commentary on Bill 23 and associated changes as opportunities arise; and,

That a copy of this resolution be forwarded to the Honourable Doug Ford, Premier of Ontario, the Honourable Steve Clark, Minister of Municipal Affairs and Housing, the Honourable Parm Gill, Minister of Red Tape Reduction, the Honourable David Piccini, Minister of the Environment, Conservation and Parks, the Honourable Graydon Smith, Minister of Natural Resources and Forestry, the Honourable Laurie Scott, Chair of the Legislative Committee on Heritage, Infrastructure and Cultural Policy, MPP Dave Smith, Mike Schreiner, Leader of the Ontario Green Party and MPP Guelph, John Fraser, Interim Leader of the Ontario Liberal Party and MPP Ottawa South, Peter Tabuns, Interim Leader Ontario NDP Party and MPP Toronto-Danforth, Association of Municipalities of Ontario, Rural Ontario Municipal Association, Ontario Big City Mayors Caucus, Federation of Canadian Municipalities, County of Peterborough and its Townships, the City of Kawartha Lakes, and neighbouring counties and townships.

For (3): Councillor Crowley, Councillor Lachica, and Councillor Bierk

Against (8): Councillor Baldwin, Councillor Beamer, Chair, Councillor Haacke, Mayor Leal, Councillor Parnell, Councillor Riel, Councillor Vassiliadis, and Councillor Duguay

Lost (3 to 8)

Other Business

Moved by Mayor Leal

Whereas a community led group, Peterborough Action for Tiny Homes (PATH) has submitted a request to Council dated November 21, 2022 for funding in the amount of \$100,000, waiver of fees, support in principle of various necessary land use planning approvals, and the expedited processing of such land use approvals; and

Whereas the City as the Service Manager for housing and homelessness coordination and programs has the responsibility for ensuring that such an activity is integrated appropriately with other support services and can assist in achieving outcomes towards the goals of the 10 Year Housing and Homelessness Plan; and

Whereas the City has a responsibility to ensure that such a use is located conforming to all Official Plan, Zoning Bylaw, environmental and health standards; and

Whereas the City has a responsibility to ensure there is appropriate public consultation in choosing an appropriate location for such a use;

1. Work with PATH and its partner organizations to review the best option for the location of such a use that best balances the issues of conformity with the City's planning documents, impacts upon neighbouring landowners,

and success for clients. This review should include evaluation of all City owned lands;

- 2. Work with PATH and its partner organizations to develop a plan to ensure the success of the site itself and for clients. The plan would be expected to include but not be limited to items such as supports to be provided on the site, operational controls, number of and layout of shelters, services to be provided on the site, how the site will fit within the overall Coordinated Access System and By Name Priority List managed by the City, assurances that data is collected to evaluate the success of the project, appropriate funding to be provided by the City, and expected outcomes;
- 3. That a report be provided to Council with the above items by February, 2023;
- 4. That support services be provided on a 24/7 basis, including mental health, addictions and employment services;
- 5. That the City communicate and consult with our township partners regarding supports and potential locations; and

6. That staff explore opportunities for provincial and federal funding.

For (10): Councillor Baldwin, Councillor Beamer, Chair, Councillor Crowley, Councillor Haacke, Councillor Lachica, Mayor Leal, Councillor Riel, Councillor Vassiliadis, Councillor Bierk, and Councillor Duguay

Against (1): Councillor Parnell

Carried (10 to 1)

Moved by Councillor Lachica

That Committee reconsider matters regarding Bill 23.

For (3): Councillor Crowley, Councillor Lachica, and Councillor Bierk

Against (8): Councillor Baldwin, Councillor Beamer, Chair, Councillor Haacke, Mayor Leal, Councillor Parnell, Councillor Riel, Councillor Vassiliadis, and Councillor Duguay

Lost (3 to 8)

Adjournment

Moved by Councillor Duguay

That this meeting adjourn at 9:37 p.m.

Carried (11 to 0)

John Kennedy

City Clerk

Councillor Beamer

Chair