

To: Members of the Peterborough Regional Liaison Committee

From: Richard Freymond

Commissioner of Corporate and Legislative Services

Meeting Date: October 14, 2021

Subject: Report CLSFSPRLC21-002

POA, Social Services and Peterborough County-City Waste

Management Facility Draft 2022 Budgets

Purpose

A report to present the Draft 2022 POA, Social Services and County-City Waste Management Facility Budgets, and to recommend that the Peterborough Regional Liaison Committee receive the presentations, endorse the budgets and recommend to City and County Councils that the budgets are to be reflected in their respective Draft 2022 Municipal Budget documents.

Recommendations

That the Peterborough Regional Liaison Committee approve the recommendations outlined in Report CLSFSPRLC21-002, dated October 14, 2021, of the Commissioner of Corporate and Legislative Services, as follows:

- That the Peterborough Regional Liaison Committee receive the presentations from City of Peterborough staff regarding the draft 2022 POA, Social Services and County-City Waste Management Facility Budgets, and
- b) That the Peterborough Regional Liaison Committee endorse the draft 2022 POA, Social Services and County-City Waste Management Facility Budgets, as set out in Appendix A to Report CLSFSPRLC21-002 and recommend to City and County Councils that the budgets be reflected in their respective draft 2022 Municipal Budget documents.

Budget and Financial Implications

The following chart summarizes the net tax levy impacts for the City and County.

Description	2021 Net Funding Requirement	2022 Net Funding Requirement	\$ Change	% Change
Col 1	Col 2	Col 3	Col 4	Col 5
County				
POA (Net Revenues)	-383,983	-234,468	149,515	38.9%
		2.15.522		. ==:
Social Assistance	833,244		12,319	1.5%
Children's Services	768,347	784,378	16,031	2.1%
Housing & Homelessness	6,053,717	6,187,787	134,070	2.2%
Community Development				
Program	188,935	195,862	6,927	3.7%
Waste Management Facility				
net shareable costs	144,783	278,450	133,667	92.3%
Total County Operating	7,605,043	8,057,572	452,529	6.0%
Capital				
Housing Repair Costs	0	0	0	0.0%
Waste Management Facility	2,120,000	2,237,500	117,500	5.5%
Total County Capital	2,120,000	2,237,500	117,500	5.5%
Total County	9,725,043	10,295,072	570,029	5.9%
City				
POA (Net Revenues)	-312,901	-187,997	124,904	39.9%
	0.2,00.	,	,,,,,,	00.070
Social Assistance	4,293,261	4,341,548	48,287	1.1%
Children's Services	1,633,087	1,592,524	-40,563	-2.5%
Housing & Homelessness	5,456,801	5,740,061	283,260	5.2%
Community Development				
Program	448,148	350,401	-97,747	-21.8%
Waste Management Facility				
net shareable costs	144,714	151,550	6,836	4.7%
Total City Operating	11,663,110		324,977	2.8%
Capital	11,000,110	11,300,007	524,311	2.0 /0
Housing Repair Costs	0	0	0	0.0%
Troubing Repair Costs	1		0	0.070
Waste Management Facility	2,120,000	2,237,500	117,500	5.5%
Trasto managoment racility				
Total City Capital	2,120,000	2,237,500	117,500	5.5%

Background

The draft 2022 budgets for the POA, Social Assistance, Children's Services, Housing and Homelessness, Community Development Program and County-City Waste Management Facility are attached as Appendix A.

The overall Operating and Capital Budgets for the County increased by \$570,098 or 5.9% while the City is experiencing an increase of \$219,477 or 1.6%.

POA and Social Services

The County/City share of the prior year's weighted assessment is 55.5%/44.5% (2021 – 55.1%/44.9%). The Operating and Capital Budgets for POA and Social Services for the County increased by \$318,862 or 4.27% while the City is experiencing an increase of \$318,141 or 2.76%. This is being driven by several factors:

Provincial Offences Office:

- o The number of charges filed have not yet rebounded to pre-COVID numbers.
- We have implemented remote technology for running certain court proceedings. Judicial availability continues to be a challenge to re-opening Court at pre-pandemic levels. It is unclear at this time when Court will reopen for in person proceedings.
- Job losses due to COVID-19 continue to have a negative impact on the collection of fines.

Social Assistance

- o In January 2021 Social Services started delivering Life Stabilization as part of a Provincial prototype. In February 2021 a Centralized Intake process was introduced for Social Assistance applications in the City and County. Both these early prototypes are part of a broader Social Assistance Recovery and Renewal strategy by the Province to introduce a modernized, personcentered Social Assistance system in Ontario.
- Funding for OW Administration budget continues to be capped at 2018 actuals which represents 4 municipal budget cycles.
- Caseloads have declined over the past 18 months. This is believed to be driven by the availability of financial supports such as Canadian Emergency Response Benefit (CERB). It is not currently known what the impacts of the pandemic will be on future unemployment rates. Caseload projection is set at 3,300 for 2022, up from a 2021 budget of 3,000.

Children's Services:

- Provincial funding of allowable administration expenditures will be changing on January 1, 2022. The result is that allowable administrative expenses are capped at 5%.
- With a couple of closures of programs in the City and expansion in licensed childcare spaces in the County, the cost share will shift to 67% City, 33% County in 2022 from 68% City, 32% County in 2021.

Housing and Homelessness

- Continued financial pressures related to the shelter system, the need for overflow services and COVID-19 social distancing requirements impacted the 2022 budget. For 2022 there is no impact to the County due to the CMSM agreement.
- The City/County cost shares for Housing changed from 44.9%/55.1% in 2021 to 44.5%/55.5% in 2022 which means that there is a 2.2% increase in the County funding amounting to \$134,070 for 2022.

Community Development Program

- Funding for the Community Development Program and Homemakers is shared on a 50/50 City/County basis with funding for Community Care Peterborough funded 100% by the City.
- Funding for the One Roof program has traditionally been funded 100% by the City.

Peterborough County-City Waste Management Facility

The County/City agreement of the Peterborough County-City Waste Management Facility (PCCWMF) shares operating and capital costs 50/50. The Operating and Capital draft Budgets for PCCWMF were presented to the PRLC in Report IPSESPRLC21-002 at the June 10, 2021 PRLC meeting. The shareable Operating and Capital Budgets for PCCWMF for the County and City increased by \$251,236 or 11.1% each, made up of \$133,736 operating and \$117,500 capital. Including City-Only costs and revenues, the City's Operating and Capital Budget change for the year is \$124,336 or 5.5%.

The increases in the budget are being driven by several factors:

Operating Budget:

 Budgeted revenues are up by almost 34%. The majority of this increase is a result of the January 1, 2021 increases to tipping fees. There are no fee increases proposed for 2022, and the increased fees do not appear to have reduced waste receipts or increased illegal dumping. However, staff will continue to review revenues, expenses (including contracts and service agreements), markets, and the resulting budget implications with recommendations for fees and future budgets to be reported early in 2022.

Expenses have also increased based on various service agreements.

Capital Budget:

The PCCWMF is subject to capital work to fulfill the design capacity, and future operations. The increase in capital work for 2022 will include the Cell 4 tender and construction, the expansion of the landfill gas collection system, and Public drop-off concrete and bin rehabilitation.

Waste Diversion Update:

The following update is provided in response to a question at the June 10, 2021 PRLC meeting regarding City Waste Diversion opportunities. The City is initiating a Waste Management Master Plan (WMMP) update including a review of opportunities such as textiles diversion, clear bag garbage, Source Separated Organics, and other Municipally proven diversion programs. The City with the current programs has a 53% diversion rate and is targeting an 80% diversion through the WMMP implementation. For reference the County of Peterborough with their current programs has a 52% diversion rate and is targeting a 60% diversion rate through their current WMMP update and organics review.

Submitted by,

Richard Freymond Commissioner of Corporate and Legislative Services

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Attachments:

Appendix A Draft 2022 Budgets for: - POA

Social ServicesChildren's Services

- Housing & Homelessness

- Community Development Program

- County-City Waste Management Facility

Department: Corporate and Legislative Services

Division: Provincial Offences Office

Statement of Purpose:

The Provincial Offences Act (POA) Office is responsible for administration, courtroom support and municipal prosecution of the Provincial Offences Act offences as well as municipal bylaws within the City and County of Peterborough. The POA office ensures compliance with the Act, the Memorandum of Understanding with the Ministry of the Attorney General and the Inter-municipal Service Agreement.

Highlights:

The number of charges issued is the primary driver of the POA Court system, however, the Court has no influence on the number of charges filed by enforcement agencies. The number of charges fluctuates and the composition of the dollar value of the charges impacts the revenue generated. POA revenues are only realized by the payment of fines.

Closures due to COVID continue to have a significant impact on the number of charges filed, trial schedule and our ability to collect on outstanding fines.

Staff will continue to pursue collection initiatives with the goal of increasing fine revenue.

Net revenues are divided between the City and County of Peterborough based on the prior year's relative weighted assessment. The County's share for 2022 is 55.5%; the City's share is 44.5%.

Performance Data:

Defaulted Fines - Definition: Any fine where the defendant has failed to pay the amount imposed upon conviction by the due date. A fine is considered defaulted when it remains unpaid 15 days past

Activity Name: Provincial Offences Office

Budget Account #: 10310

the due date.

Once in default, the City will start collection activity that may include Final Notices, orders to suspend driver's licenses and plate denials, addition of defaulted fines to tax rolls and legal proceedings.

*** Active collection of fines resumed by Order of the Chief Justice of Ontario effective January 26, 2021 after being on hold since March 16, 2020.

 Defaulted Fines
 2019
 2020
 2021 Forecast

 Collected
 \$1,267,363
 \$940,837
 \$960,000

Charges Filed	2019	2020	2021		
			(Forecast)		
Federal Part 1 & Part 3	162	152	150		
Part 1 Tickets	14,425	12,798	13,500		
Parking	6,889	2,057	4,000		
Part 3 Informations	1,340	1,046	1,200		
Totals	22,816	16,053	18,850		

City of Peterborough

2022 Operating Budget

		2021		Variances 2021 - 2022 Budget		
Description	2021 Approved	Preliminary	2022 Recommended	Over (Under)	Over (Under)	
	Actual		Recommended	2021 Budget %	2021 Budget \$	
POA Office						
Expenditures						
Provincial Offences Act Office	1,473,116	1,365,815	1,447,536	-1.7%	-25,581	
	1,473,116	1,365,815	1,447,536	-1.7%	-25,581	
Revenues						
Provincial Offences Act Office	1,786,017	1,147,037	1,635,532	-8.4%	-150,485	
	1,786,017	1,147,037	1,635,532	-8.4%	-150,485	
Net Requirements						
Provincial Offences Act Office	-312,901	218,778	-187,997	39.9%	124,904	
	-312,901	218,778	-187,997	-39.9%	124,904	

2022 - Note: The \$1,635,632 Budgeted Revenues for POA is comprised of Gross Budgeted POA Revenues (\$1,870,000) less the County's share of POA Net Revenues (\$234,468)

Department: Community Services

Division: Social Service

Statement of Purpose:

To provide for personnel and other client program costs to deliver Financial Assistance and Life Stabilization activities. Eligible residents receive help with costs of food, shelter, dental, vision care and Life Stabilization supports.

Highlights:

In 2019, the Province announced that Peterborough would be part of one of three prototype regions for the Employment Services Transformation across the Province. Beginning January 1, 2021 the focus of Ontario Works (OW) is now life stabilization supports to clients to enhance their readiness for employment referrals. A restructuring of the Social Services Division occurred in late 2020 to better serve clients under the new model and to function with a 22% reduction in the provincial OW Administration funding.

Since 2018, the OW Administration provincial funding has been frozen at 2018 actual which means that despite the elimination of staff positions and reduction in Employment Benefits to clients, the City cost shares have gradually increased. The City of Peterborough received additional Admin funding for 2 FTE to do intensive case management with youth. This funding expires March 31st, 2022.

In February 2021 the Province announced a Social Assistance Recovery and Renewal Plan that impacts the way Social Assistance (OW and Ontario Disability Support Program (ODSP)) will be delivered both locally and at the Provincial level. Municipalities will action plan and collaborate with a range of community partners to provide Life Stabilization and discretionary benefits. The Province will provide financial supports, financial

Activity Name: Social Assistance

Budget Account #: 10585, 10590, 10600, 10610, 10595, 10605,

10615, 10640, 10645, 10650

Form 1

controls, and back end supports that can be centralized. Municipal work will be completed with a person-centered lens, connecting supports and navigating broader supports such as child care, housing, housing stability funds, physical, mental health and addictions supports.

The 2020 OW actual caseload average was 3285, and the 2021 budgeted average caseload is 3701. Due to the COVID-19 pandemic and the impact of the Canadian Emergency Response Benefit (CERB) and other financial supports being extended late into 2021, the caseload has decreased (average caseload for the first six months of 2021 is 2846). The 2022 average caseload has been set at 3300 as it is expected that people will move back to OW once CERB ends.

The Province funds Mandatory Benefits at 100% while OW discretionary benefits is capped at \$10 per combined OW and ODSP cases per month.

Following up on the KPMG recommendations, staff continue to examine options to prioritize health needs within discretionary funding.

Performance Data:

* This chart includes City and County figures.

	,		
Social Assistance	2019	2020	2021
Statistics			(Forecast)
OW Caseload	3,427	3,285	3,000
Gross OW Monthly Cost per	\$734.33	\$711.83	\$718.85
Case			

City of Peterborough

2022 Operating Budget

95,133 250,104 05,667 10,000 19,327 259,987 79,400 266,006 207,200 -82,000	7,195,133 27,294,334 105,667 10,000 19,327 1,056,554 79,400 766,006 207,200 -82,000	7,364,181 31,249,021 98,100 10,000 25,138 1,119,067 62,420 803,115 218,774 -25,000	2.3% -11.4% -7.2% 0.0% 30.1% -11.2% -21.4% 4.8% 5.6% -69.5%	Over (Under) 2021 Budget \$ 169,048 -4,001,083 -7,567 0 5,812 -140,920 -16,980 37,109 11,574 57,000
250,104 05,667 10,000 19,327 259,987 79,400 266,006 207,200 -82,000	7,195,133 27,294,334 105,667 10,000 19,327 1,056,554 79,400 766,006 207,200	7,364,181 31,249,021 98,100 10,000 25,138 1,119,067 62,420 803,115 218,774	2.3% -11.4% -7.2% 0.0% 30.1% -11.2% -21.4% 4.8% 5.6%	169,048 -4,001,083 -7,567 0 5,812 -140,920 -16,980 37,109 11,574
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19,327 259,987 79,400 766,006 207,200 -82,000	19,327 1,056,554 79,400 766,006 207,200	25,138 1,119,067 62,420 803,115 218,774	30.1% -11.2% -21.4% 4.8% 5.6%	5,812 -140,920 -16,980 37,109 11,574
259,987 79,400 766,006 207,200 -82,000	1,056,554 79,400 766,006 207,200	1,119,067 62,420 803,115 218,774	-11.2% -21.4% 4.8% 5.6%	-140,920 -16,980 37,109 11,574
79,400 766,006 207,200 -82,000	79,400 766,006 207,200	62,420 803,115 218,774	-21.4% 4.8% 5.6%	-16,980 37,109 11,574
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207,200 -82,000	207,200	218,774	5.6%	11,574
-82,000			1	· ·
	-82,000	-25,000	-69.5%	57,000
				I
310,823	36,651,621	40,924,816	-8.7%	-3,886,007
10,818	31,351,616	35,391,472	-10.4%	-4,119,346
33,244	833,244	845,563	1.5%	12,319
73,500	173,500	203,500	17.3%	30,000
0	0	142,733	0.0%	142,733
517,562	32,358,360	36,583,268	-9.7%	-3,934,294
293,261	4,293,261	4,341,548	1.1%	48,287
1	510,818 333,244 173,500 0 517,562	833,244 173,500 0 173,500 0 0 517,562 32,358,360	833,244 833,244 845,563 173,500 203,500 0 0 142,733 517,562 32,358,360 36,583,268	333,244 833,244 845,563 1.5% 173,500 173,500 203,500 17.3% 0 0 142,733 0.0% 517,562 32,358,360 36,583,268 -9.7%

2022 Operating Budget

Form 1

Department: Community Services

Division: Social Services

Statement of Purpose:

To provide for personnel and other support costs to deliver Children's Services for the early years and childcare programs. Fee subsidy to eligible families, operating grants to licensed child care and EarlyON service providers, and Special Needs Resources result in quality care for children and allows families to attend to their employment, parenting and training needs.

Highlights:

In 2022, there will be an overall increase in licensed childcare spaces in the City and the County, resulting from the expansion of spaces in licensed childcare programs in the County. This growth will shift the cost share to 67% City, 33% County in 2022 from 68% City, 32% County in 2021.

In 2019, the Ministry of Education announced several key funding changes to be phased in over the next three years. In 2020, municipalities were asked to cost share the operating portion of Expansion Plan funding at a rate of 80/20 provincial/municipal. In 2021, all Children's Services administrative funding is cost shared at a rate of 50/50 with municipalities. Previously most administration funding was at 100% provincially funded. In 2022, the threshold for allowable Children's Services administration funding will be reduced from 10% to 5%. Any administration cost over the threshold amount will be 100% municipal.

In 2022, the Municipal Child Care programs will increase the per diem fees by 2% to help offset increase in costs.

In 2021, the municipality received \$1,262,727 in EarlyON Child and Family Centre services funding. This program is 100% provincially

Activity Name: Children's Services

Budget Account #: 10540, 10545, 10550, 10555, 10560, 10565,

10570, 10575

funded. It is anticipated that in 2022 this funding will remain the same with no changes to the municipal cost share requirements.

Performance Data/Work Program:

Children's Services	2019	2020	2021
			(Forecast)
Children Served - Fee Subsidy	1,830	1,316	1,400
Licensed Child Care Spaces	3,494	3,953	3,968
Children Served - Special Needs Resourcing	397	326	345
Children Served - EarlyOn Child & Family Centres	2,160	1,400	1,197

City of Peterborough

2022 Operating Budget

	2021		Variances 2021 - 2022 Budget		
2021 Approved	Preliminary		Over (Under)	Over (Under)	
	Actual	Necommended	2021 Budget %	2021 Budget \$	
2,554,530	2,475,210	2,606,021	2.0%	51,491	
14,996,615	15,002,531	14,402,773	-4.0%	-593,842	
90,063	88,063	93,893	4.3%	3,830	
9,908	9,908	10,348	4.4%	440	
42,608	42,608	55,539	30.3%	12,931	
799,200	799,200	817,137	2.2%	17,937	
2,820	2,820	2,200	-22.0%	-620	
143,199	121,999	137,248	-4.2%	-5,951	
26,562	26,162	26,273	-1.1%	-289	
18,665,505	18,568,501	18,151,431	-2.8%	-514,074	
14,387,379	14,427,027	13,799,217	-4.1%	-588,162	
768,347	778,244	784,378	2.1%	16,031	
1,876,692	1,709,286	1,975,312	5.3%	98,620	
17,032,418	16,914,557	16,558,907	-2.8%	-473,511	
1,633,087	1,653,944	1,592,524	-2.5%	-40,563	
	2,554,530 14,996,615 90,063 9,908 42,608 799,200 2,820 143,199 26,562 18,665,505 14,387,379 768,347 1,876,692 17,032,418	2,554,530	2021 Approved Preliminary Actual Z022 Recommended 2,554,530 2,475,210 2,606,021 14,996,615 15,002,531 14,402,773 90,063 88,063 93,893 9,908 9,908 10,348 42,608 42,608 55,539 799,200 799,200 817,137 2,820 2,820 2,200 143,199 121,999 137,248 26,562 26,162 26,273 18,665,505 18,568,501 18,151,431 14,387,379 14,427,027 13,799,217 768,347 778,244 784,378 1,876,692 1,709,286 1,975,312 17,032,418 16,914,557 16,558,907	2021 Approved Preliminary Actual 2022 Recommended Over (Under) 2021 Budget % 2,554,530 2,475,210 2,606,021 2.0% 14,996,615 15,002,531 14,402,773 -4.0% 90,063 88,063 93,893 4.3% 9,908 9,908 10,348 4.4% 42,608 42,608 55,539 30.3% 799,200 799,200 817,137 2.2% 2,820 2,820 2,200 -22.0% 143,199 121,999 137,248 -4.2% 26,562 26,162 26,273 -1.1% 18,665,505 18,568,501 18,151,431 -2.8% 14,387,379 14,427,027 13,799,217 -4.1% 768,347 778,244 784,378 2.1% 1,876,692 1,709,286 1,975,312 5.3% 17,032,418 16,914,557 16,558,907 -2.8%	

Department: Community Services

Division: Social Services

Statement of Purpose:

The City of Peterborough is the Service Manager for Housing and Homelessness Services. The Social Services Division is responsible for administering, funding, and providing policy direction and overseeing standards for approximately 2,000 social housing units, 1,569 of which are Rent Geared to Income (RGI). Social Housing projects are owned and managed by 16 non-profit organizations and Peterborough Housing Corporation. Housing and Homelessness services are also responsible to plan, administer, and fund housing options across the continuum of housing needs, from shelters, transitional and supportive housing to RGI and affordable rental units. The 2020 review of the Housing and Homelessness Plan commits to ending chronic homelessness by 2025. Two key initiatives are required to meet this goal: creating more units dedicated to people experiencing homelessness and creating a response to homelessness that is housing-focused and supports people to obtain and retain housing.

Highlights:

Housing Services provides ongoing subsidy for social housing providers, ensuring compliance through program and policy support, including operational reviews and providing support for asset management. The social housing portfolio has an assessed value of more than \$150 million.

Funding for affordable housing development and housing renovation are provided through the Ontario Priorities Housing Initiative and the Canada-Ontario Community Housing Initiative. The City also has a federal-provincial funding allocation in 2022 for portable housing benefits through the Canada Ontario Housing Benefit.

Activity Name: Housing and Homelessness

Budget Account #: 10625, 10630, 10650 to 10735

Homelessness Services has contracts with local partners to provide supports and services in a community-wide homelessness system response. This system continues to experience financial and service pressures related to increasing numbers of individuals and families experiencing homelessness, and social distancing expectations. Provincial Homelessness funding has not been confirmed beyond March 31, 2023. COVID-19 related funding that has funded isolation shelters has not been confirmed past December 31, 2021. All shelters and the overflow shelter currently operating out of Wolfe St. have operated at reduced capacity during COVID-19.

Performance Data/Work Program:

Housing &	2019	2020	2021
Homelessness			(Forecast)
# of Issuances of Housing	2,844	2,097	2,035
Stability Fund			
Shelter Days of Care Including	34,919	24,116	22,000
Overflow			
Rent Geared to Income	1,339	1,527	1,757
Housing Wait List			
Average Monthly Rent - 2	\$1,077	\$1,104	\$1,191
Bedroom Unit			
Purpose Built Rental Housing	1.2%	1.0%	2.6%
Vacancy Rate			

City of Peterborough

2022 Operating Budget

	2021		Variances 2021 - 2022 Budget		
2021 Approved	Preliminary		Over (Under)	Over (Under)	
	Actual	Necommended	2021 Budget %	2021 Budget \$	
797,658	797,658	823,742	3.3%	26,084	
19,735,909	22,775,260	22,228,384	12.6%	2,492,475	
14,500	14,500	19,100	31.7%	4,600	
3,000	3,000	3,000	0.0%	0	
0	540,000	0	0.0%	0	
867,498	867,498	557,529	-35.7%	-309,969	
41,908	41,908	43,095	2.8%	1,187	
17,850	17,850	15,950	-10.6%	-1,900	
225,000	225,000	225,000	0.0%	0	
-375,000	-375,000	-520,000	38.7%	-145,000	
21,328,323	24,907,675	23,395,800	9.7%	2,067,477	
9,034,628	12,793,178	10,279,481	13.8%	1,244,853	
6,053,716	6,053,717	6,187,787	2.2%	134,071	
783,178	533,178	1,188,471	51.7%	405,293	
15,871,522	19,380,073	17,655,739	11.2%	1,784,217	
5,456,801	5,527,602	5,740,061	5.2%	283,260	
	797,658 19,735,909 14,500 3,000 0 867,498 41,908 17,850 225,000 -375,000 21,328,323 9,034,628 6,053,716 783,178 15,871,522	797,658 797,658 19,735,909 22,775,260 14,500 14,500 3,000 3,000 0 540,000 867,498 867,498 41,908 41,908 17,850 17,850 225,000 225,000 -375,000 225,000 -375,000 225,000 -375,000 375,000 21,328,323 24,907,675 9,034,628 12,793,178 6,053,716 6,053,717 783,178 533,178 15,871,522 19,380,073	2021 Approved Preliminary Actual Zuzz Recommended 797,658 797,658 823,742 19,735,909 22,775,260 22,228,384 14,500 14,500 19,100 3,000 3,000 3,000 0 540,000 0 867,498 867,498 557,529 41,908 41,908 43,095 17,850 17,850 15,950 225,000 225,000 225,000 -375,000 -375,000 -520,000 21,328,323 24,907,675 23,395,800 9,034,628 12,793,178 10,279,481 6,053,716 6,053,717 6,187,787 783,178 533,178 1,188,471 15,871,522 19,380,073 17,655,739	2021 Approved Preliminary Actual 2022 Recommended Over (Under) 2021 Budget % 797,658 797,658 823,742 3.3% 19,735,909 22,775,260 22,228,384 12.6% 14,500 14,500 19,100 31.7% 3,000 3,000 3,000 0.0% 0 540,000 0 0.0% 867,498 867,498 557,529 -35.7% 41,908 41,908 43,095 2.8% 17,850 17,850 15,950 -10.6% 225,000 225,000 225,000 0.0% -375,000 -375,000 -520,000 38.7% 21,328,323 24,907,675 23,395,800 9.7% 9,034,628 12,793,178 10,279,481 13.8% 6,053,716 6,053,717 6,187,787 2.2% 783,178 533,178 1,188,471 51.7% 15,871,522 19,380,073 17,655,739 11.2%	

City of Peterborough

Other Capital Budget Summary

2022-2031 & Subsequent Years

							2022				20	23	202	4	2025 &	After
Project Description	Ref	Project Total	Approved Pre-2022	Total Costs	Rev	Net Cost	Cap Levy	Dev Chg	Deb	Other	Total	Net	Total	Net	Total	Net
Community Services Social Services																
Incentives For Affordable Housing	6-7.01	11,986.0	8,257.0	1,208.0	868.0	340.0		108.7		231.3	1,243.0	340.0	1,278.0	340.0		
Housing - Capital Repairs	6-7.02	5,525.0	975.0								150.0	67.4	150.0	67.4	4,250.0	1,912.5
Building Condition Assessments (BCA)	6-7.03	1,475.0	475.0												1,000.0	450.0
Total		18,986.0	9,707.0	1,208.0	868.0	340.0		108.7		231.3	1,393.0	407.4	1,428.0	407.4	5,250.0	2,362.5

Questica#: 15882

2022 - 2031 Capital Budget Justification Other Capital Assets

CAP Form 1 (Other)

Department: Community Services

Division: Social Housing - Social Services

Project Name & Description

Incentives for Affordable Housing

Commitments Made

In September of 2011, Council adopted the Affordable Housing Community Improvement Plan (Report PLHD11-062). This initiative provided the City with the authority to grant financial incentives in support of Affordable Housing according to guidelines developed for a number of qualified programs.

In July 2020, Council approved the Review of the 10-year Housing and Homelessness Plan, including target to achieve 2,680 new affordable housing units, 580 supportive housing units as well as 796 affordable home-ownership units by 2029.

Incentives provided under the Community Improvement Plan for Affordable Housing are combined with funding and financing programs from senior levels of government to help meet these targets.

Effects on Future Operating Budgets

Project Detail, Justification & Reference Map

Budget Reference #:

This capital project continues the Peterborough tradition of stimulating the production of affordable housing through a program of financial incentives.

6-7.01

The order of magnitude of annual cost of the investment in affordable housing is \$1,208,000. Of this total, it is estimated that the contribution from Development Charges will account for \$108,700. Other funding sources include an annual draw of \$150,000 from the Municipal Partnership Fund from the Housing Service's operating budget, approximately \$100,000 through tax relief and development charge exemption programs.

Appendix A Questica #: 15882

Other Capital Assets

Ten Year Capital Budget Estimates

2022-2031 & Subsequent Years (\$000)

	Г	Project	Approved			Requested			2027 to	2032 to
		Total	Pre-2022	2022	2023	2024	2025	2026	2031	2046
Department	Community Services									
Division	Social Housing - Social Services	;								
Project Description	Incentives For Affordable Housin	ıg								
Project #	6-7.01									
Expenditures Contractual Services		11,986.0	8,257.0	1,208.0	1,243.0	1,278.0				
Total Direct Revenue		11,986.0	8,257.0	1,208.0	1,243.0	1,278.0				
Direct Revenue Miscellaneous		295.0	295.0							
Other Recoveries		3,056.0	1,772.0	393.0	428.0	463.0				
Transfer from Operat	ions	5,035.0	3,610.0	475.0	475.0	475.0				
Total Direct Revenue		8,386.0	5,677.0	868.0	903.0	938.0				
Net Requirements		3,600.0	2,580.0	340.0	340.0	340.0				
To Be Financed From: Development Charges										
DC - Afford. Housing		993.6	658.0	108.7	111.9	115.0				
Total Development Cha	rges	993.6	658.0	108.7	111.9	115.0				
Reserves										
Casino Gaming Rese	erve	200.0	200.0							
Soc Services - Gener	ral Assistance Re	100.0	100.0							
Housing Reserve		100.0		100.0						
Housing - DOOR Fur	nding Reserve	100.0	100.0							
Affordable Housing P	artnership Rese	1,406.4	1,022.0	131.3	128.1	125.0				
Total Reserves		1,906.4	1,422.0	231.3	128.1	125.0				
Capital Levy		700.0	500.0		100.0	100.0				

Questica#: 13880

2022 - 2031 Capital Budget Justification Other Capital Assets

CAP Form 1 (Other)

Department: Commu

Community Services

Division:

Social Housing - Social Services

Project Name & Description

Housing - Capital Repairs

Commitments Made

None.

Effects on Future Operating Budgets

This investment in upgrading and maintaining the existing aging portfolio will help provide safe reliable housing, reduce operating costs, reduce waiting lists, and enable the City to maintain the portfolio to meet the Province's required service level standard.

Budget Reference #: 6-7.02

Project Detail, Justification & Reference Map

The \$150,000 per year is to be utilized to assist social housing providers with necessary capital repairs and upgrades that are considered a priority, and beyond the ability of the housing provider to fund by themselves. This funding is required to access cost-matched funding from the federal and provincial governments, under the Canada-Ontario Community Housing Initiative (COCHI). These projects are prioritized based on capital asset management data, updated through Building Condition Audits. This capital reserve will be funded from City and County contributions based on the weighted assessment sharing ratios and allowed to accumulate until required.

Municipal investment is key where there is a disconnect between social housing repair needs, including unexpected or emergency repairs, and available funding programs from higher levels of government. This capital project provides a funding stream for such circumstances. Under the National Housing Strategy, the federal government has allocated capital funds for social housing provider regeneration through COCHI. Housing Services assists providers to pursue available funds to supplement/replace municipal investment.

Questica #: 13880

Other Capital Assets

Ten Year Capital Budget Estimates

2022-2031 & Subsequent Years (\$000)

	Ī	Project	Project Approved Requested							2032 to
		Total	Pre-2022	2022	2023	2024	2025	2026	2031	2046
Department	Community Services									
Division	Social Housing - Social Services	5								
Project Description	Housing - Capital Repairs									
Project #	6-7.02									
Expenditures Contractual Services		5,525.0	975.0		150.0	150.0	175.0	175.0	925.0	2,975.0
Total Direct Revenue		5,525.0			150.0	150.0	175.0	175.0	925.0	2,975.0
Direct Revenue Other Mun-grants & f	fees	3,030.9	528.1		82.7	82.7	96.3	96.3	508.8	1,636.3
Total Direct Revenue		3,030.9	528.1		82.7	82.7	96.3	96.3	508.8	1,636.3
Net Requirements		2,494.2	447.0		67.4	67.4	78.8	78.8	416.3	1,338.8
To Be Financed From: Reserves										
Housing Reserve		114.1	114.1							
Total Reserves		114.1	114.1							
Capital Levy		2,380.1	332.9		67.4 ————————————————————————————————————	67.4	78.8	78.8	416.3	1,338.8

Questica#: 14881

2022 - 2031 Capital Budget Justification Other Capital Assets

CAP Form 1 (Other)

Department: Co

Community Services

Division:

Social Housing - Social Services

Project Name & Description

Building Condition Assessments (BCA)

Commitments Made

None.

Effects on Future Operating Budgets

Asset management in the social housing portfolio can be a key driver of operating costs - strategic asset management reduces budget pressures that arise when maintenance is deferred or overlooked.

Housing Services formulates strategies about required repairs based on expert opinion, prioritized needs, and where necessary, stages funding to ensure capital needs are addressed.

Up to date BCAs are necessary for proactive property management decisions, as well as bulk Requests for Tenders that, when managed by City staff, have historically provided significant savings in operating costs.

Budget Reference #: 6-7.03

Project Detail, Justification & Reference Map

Portfolio wide Building Condition Assessments (BCAs) will:

- Update existing assessments of the social housing portfolio in the City and County of Peterborough.
- Identify and target capital repair needs for another 25 to 30-year time period.
- Provide the foundation for a strategic asset management plan for both the City and the housing providers through the introduction of an interactive database.

A BCAs should be undertaken every three to five years by qualified professionals. The last BCAs were completed in 2020-21. Strategic asset management depends on current information and responsive information management for reporting and monitoring.

BCAs, in conjunction with the City's asset management strategy, will significantly improve monitoring of social housing providers' capital reserves, as well as identify capital repair needs and provide capacity to pay.

Questica #: 14881

Other Capital Assets

Ten Year Capital Budget Estimates

2022-2031 & Subsequent Years (\$000)

		Project	Approved				2027 to	2032 to		
		Total	Pre-2022	2022	2023	2024	2025	2026	2031	2046
Department	Community Services									
Division	Social Housing - Social Service	es								
Project Description	Building Condition Assessment	s (BCA)								
Project #	6-7.03									
Expenditures Contractual Services		1,475.0	475.0				250.0		250.0	500.0
Total Direct Revenue		1,475.0					250.0		250.0	500.0
Direct Revenue Other Mun-grants & fo	ees	610.4	60.4				137.5		137.5	275.0
Recoveries		112.5	112.5							
Total Direct Revenue		722.9	172.9				137.5		137.5	275.0
Net Requirements		752.1					112.5		112.5	225.0
To Be Financed From: Reserves										
Housing Reserve		302.1	302.1							
Total Reserves		302.1	302.1							
Capital Levy		450.0					112.5		112.5	225.0

Department: Community Services

Division: Administration and Grants

Statement of Purpose:

The Community Development Program (CDP) will continue to improve the well-being of residents in the City and County through the delivery of projects, information, referrals, and support to enhance social development and fill service gaps. CDP transitioned to Community Services, from Social Services, in 2021.

Highlights:

Implementation of the Age-friendly Plan will continue in 2022 using innovative ways to engage, educate, and inform older adults and topic and issues that are important to their health and wellbeing.

Development of the Community Safety and Wellbeing Plan should conclude in 2021 with strategies for implementation being determined in 2022 through inter-departmental and community collaboration.

The bulk of developing the Diversity, Equity, and Inclusion (DEI) Action Plan will take place in 2022. Hiring of the DEI Officer on a 2-year contract began in 2021 with funds being drawn from CDP Reserves to cover the cost.

The Homemakers program assists low-income seniors and others with housekeeping services to allow them to remain in their homes if possible. This program is an 80/20 cost share between the Province/City and County.

Funding support is being provided to the United Way (\$14,500), Ontario 211 (\$22,138) and Kawartha Food Share food security programs (\$21,542) on a 50/50 City/County cost share. Funding to Community Care Peterborough (\$21,973) is paid 100% by the City.

Activity Name: Community Development Program

Budget Account #: 10635

This funding is reviewed on an annual basis.

Performance Data/Work Program:

Community Development Program	2019	2020	2021 (Forecast)
Individuals Assisted at County Drop-Ins	518	207	-
Senior Events Participants	858	95	1,540
Homemaker Clients	97	95	85

City of Peterborough

2022 Operating Budget

		2021		Variances 2021 - 2022 Budget			
Description	2021 Approved	Preliminary	2022 Recommended	Over (Under)	Over (Under)		
		Actual	Recommended	2021 Budget %	2021 Budget \$		
Community Development Program							
Expenditures							
Personnel	319,987	319,986	348,630	9.0%	28,643		
Contractual	418,255	192,255	446,159	6.7%	27,904		
Materials, Supplies	1,000	1,000	1,000	0.0%	0		
Fees	5,340	5,340	0	-100.0%	-5,340		
Travelling, Training	4,181	4,181	8,669	107.3%	4,488		
Recoveries	-10,000	-10,000	0	-100.0%	10,000		
	738,763	512,762	804,458	8.9%	65,695		
Revenues							
Ontario grants	0	10,000	13,375	0.0%	13,375		
County and Other Municipal grants & fees	188,935	188,935	195,862	3.7%	6,927		
Contribution from Reserve	101,680	101,680	244,820	140.8%	143,140		
	290,615	300,615	454,057	56.2%	163,442		
Net Requirement	448,148	212,147	350,401	-21.8%	-97,747		

Department: Infrastructure and Planning Services

Division: Environmental Services - Waste Management

Statement of Purpose:

Waste Management includes the collection, processing and disposal programs/services for garbage, recyclables, green waste, large articles, hazardous waste and electronic waste within the Environmental Services Division. The Division manages the Peterborough County/City Waste Management Facility the Material Recycling Facility, the Household Hazardous Waste Depot and the Harper Road Composting Facility. Capital development is funded by contributing to the Waste Management Reserve Fund.

Highlights:

There are significant budget pressures due to uncertainty of commodity prices. Lower Recycling commodity capture rates due to "no bag" allowances, and lightweighting. The current composting facility at Harper Road is slated to close as of January 1, 2022, and permission to extend in support of a replacement operation are being requested from regulators. The GROW SSO (food) collection and processing project is in the design and approval phase targeting 2023 commissioning.

The Province of Ontario continues with efforts to transition recycling program and cost responsibilities to the private sector under a full (100%) extended producer responsibility (EPR) program, targeting 2024 implementation. Household Hazardous Waste stewardship transition to full industry funding (EPR) anticipated late in 2021, however no Provincial details have been released yet.

Waste Diversion, and long-term planning are underway. Emterra (recycling collection and processing contractor) is now in their second year (of seven) servicing the City. Efforts to divert other targeted materials (ie polystyrene, textiles) continue to provide

Activity Name: Waste Management

Budget Account #: 10975 to 11015

valuable data for future program expansion.

Performance Data:

City waste diversion rate (2020) was 53%. New, more challenging diversion opportunities continue to be investigated, including polystyrene, organics, reuse, bulky plastics, and textiles. The City continues to monitor Federal and Provincial initiatives targeting the reduction and elimination of use of hard to recycle plastic items.

Waste Statistics	2019	2020	2021
(tonnes)			(Forecast)
Waste Used as Cover at Landfill	20,700	16,956	17,000
Landfill Recycling Diverted	5,900	5,377	5,000
Garbage Disposed at Landfill	47,000	47,779	47,000
City Blue Box Recycling (MRF)	8,100	6,226	6,800
City Green Waste/Organics	7,900	6,774	7,000
Hazardous Waste Depot	337	275	300
Electronics Recycling	169	145	150

City of Peterborough

2022 Operating Budget

		2021		Variances 2021 - 2022 Budget			
Description	2021 Approved	Preliminary	2022 Recommended	Over (Under)	Over (Under)		
		Actual		2021 Budget %	2021 Budget \$		
Waste Management							
Expenditures							
Personnel	530,170	531,165	558,852	5.4%	28,682		
Contractual	7,990,528	7,869,000	8,120,544	1.6%	130,016		
Materials, Supplies	102,350	103,150	101,300	-1.0%	-1,050		
Repairs, Maintenance	134,018	156,700	156,577	16.8%	22,559		
Fees	612,380	591,650	736,663	20.3%	124,284		
Inter-departmental Charges	3,061,920	2,939,095	3,297,876	7.7%	235,956		
New Equipment	5,000	5,000	5,000	0.0%	0		
Rentals	301,000	341,000	351,000	16.6%	50,000		
Travelling, Training	19,300	12,200	23,200	20.2%	3,900		
Contributions to Reserves	887,000	887,000	937,000	5.6%	50,000		
Transfer to Capital Fund	20,726		0	-100.0%	-20,726		
Recoveries	-47,400	-10,400	-5,000	-89.5%	42,400		
County Share	-144,783	-129,875	-278,450	92.3%	-133,668		
	13,472,210	13,295,685	14,004,562	4.0%	532,353		
Revenues							
Waste Water Reserve Fund	218,000	218,000	210,000	-3.7%	-8,000		
Ontario grants	830,000	1,090,000	855,000	3.0%	25,000		
County and Other Municipal grants & fees	185,700	177,000	175,000	-5.8%	-10,700		
Fees, Service Charges, Donations	5,591,199	5,732,000	6,224,753	11.3%	633,554		
	6,824,899	7,217,000	7,464,753	9.4%	639,854		
Net Requirement	6,647,311	6,078,685	6,539,809	-1.6%	-107,501		

City of Peterborough

Tangible Capital Budget Summary

2022-2031 & Subsequent Years

				2022						2023		2024		2025 & After		
Project Description	Ref	Project	Approved Pre-2022	Total Costs	Day	Net	Сар	Dev	D.L	Othor	T-4-1	Not	Total	Net	Total	Net
Project Description	Kei	Total	116-2022	00313	Rev	Cost	Levy	Chg	Deb	Other	Total	Net	IOtai	ivet	IUIAI	Met
Infrastructure and Planning Services Waste Management																
Peterborough Landfill Site	5-20.01	25,914.5	15,844.5	4,475.0	2,237.5	2,237.5				2,237.5	2,145.0	1,072.5	2,000.0	1,000.0	1,450.0	725.0
Peterborough Organics	5-20.02	15,300.0	11,830.6	1,700.0		1,700.0				1,700.0	1,769.4	1,769.4				
Total		41,214.5	27,675.1	6,175.0	2,237.5	3,937.5				3,937.5	3,914.4	2,841.9	2,000.0	1,000.0	1,450.0	725.0

Questica#: 15468

2022 - 2031 Capital Budget Justification Tangible Capital Assets

CAP Form 1 (TCA)

Department: Infrastructure and Planning Services

Division: Waste Mgmt - Waste Management

Project Name & Description

Peterborough County/City Waste Management Facility

Commitments Made

The City and County entered into an agreement on July 1, 2002, to jointly own and operate the Peterborough Waste Management Facility and share all costs and revenues on a 50-50 basis.

Effects on Future Operating Budgets

The operating budget includes a "Landfill Operations" activity that captures ongoing operating costs associated with the site and tipping fee revenues all of which are cost shared 50/50 with the County.

The waste disposal capacity and annual fill rates are based on best estimates and will be refined annually.

Budget Reference #: 5-20.01

Climate Mitigation: Yes

Project Detail, Justification & Reference Map

Cell 2 of the North Fill Area is nearing completion and will be capped in 2021

Cell 3 will continue to receive waste for approximately two more years. Cell 4 design began in 2020

The following 2022 Capital Projects are proposed:

- Expand landfill gas collection system
- Cell 4 design tender and construction
- Disposition excess soil
- Public drop-off concrete and bin rehabilitation
- Landfill generator replacement
- Landfill truck purchase
- Leachate collection and transport system Preventative maintenance and repairs

Questica #: 15468

Tangible Capital Assets Ten Year Capital Budget Estimates

2022-2031 & Subsequent Years (\$000)

		Project	Approved				2027 to	2032 to		
		Total	Pre-2022	2022	2023	2024	2025	2026	2031	2046
Department	Infrastructure and Planning Ser	vices								
Division	Waste Mgmt - Waste Managem	ent								
Project Description	Peterborough Landfill Site									
Project #	5-20.01									
Expenditures Contractual Services		25,914.5	15,844.5	4,475.0	2,145.0	2,000.0			1,450.0	
Total Direct Revenue		25,914.5	15,844.5	4,475.0	2,145.0	2,000.0			1,450.0	
Direct Revenue Other Mun-grants & f	ees	12,957.3	7,922.3	2,237.5	1,072.5	1,000.0			725.0	
Total Direct Revenue		12,957.3	7,922.3	2,237.5	1,072.5	1,000.0			725.0	
Net Requirements		12,957.3	7,922.3	2,237.5	1,072.5	1,000.0			725.0	
To Be Financed From: Reserves										
Waste Management I	Reserve	12,957.3	7,922.3	2,237.5	1,072.5	1,000.0			725.0	
Total Reserves		12,957.3	7,922.3	2,237.5	1,072.5	1,000.0			725.0	

Questica#: 19-107

2022 - 2031 Capital Budget Justification Tangible Capital Assets

CAP Form 1 (TCA)

Department: Infrastructure and Planning Services

Division: Waste Mgmt - Waste Management

Project Name & Description

Source Separated Organics program implementation

Commitments Made

Despite the change in Provincial Government, the Resource Recovery and Circular Economy Act, 2016 have not been revised or rescinded. The Act will mandate resource recovery of food and organic waste through a landfill ban forcing the implementation of an Organics Program in Peterborough, by 2023. The diversion of organics from the landfill to a processing facility will extend the landfill life, and create a valuable product.

In considering report IPS 19-010, Council approved establishing a \$15.3M project budget, with a transfer of \$4M from Leaf and Yard Waste Compost Facility (2019 Capital Budget #5-21-02), a pre-commitment of Capital funding of \$1.7M 2021 and \$1,769,414 in 2022. The City has also received \$6,110,586 from the Low Carbon Economy Fund (LCEF) for the project.

Effects on Future Operating Budgets

Despite the significant capital cost and ongoing operating costs, it is expected the increased costs will be offset by increased life expectancy of the current City and County landfill, and the entire project will be supported by a Federal Government Grant.

Budget Reference #: 5-20.02

Climate Mitigation: Yes

Project Detail, Justification & Reference Map

In September 2019 the City received a Federal Grant for 40% funding to support the costs of implementing an organics program. The project is ramping up to initiate design and approvals with a 2023 program implementation target.

Accessibility Considerations

Where possible accessibility will be considered.

Questica #: 19-107

Tangible Capital Assets Ten Year Capital Budget Estimates

2022-2031 & Subsequent Years (\$000)

		Project	Approved		Requested					2032 to
		Total	Pre-2022	2022	2023	2024	2025	2026	2031	2046
Department	Infrastructure and Planning Ser	vices								
Division	Waste Mgmt - Waste Managem	ent								
Project Description	Peterborough Organics									
Project #	5-20.02									
Expenditures Contractual Services		15,300.0	11,830.6	1,700.0	1,769.4					
Direct Revenue Federal Grant		6,110.6	6,110.6							
Total Direct Revenue		6,110.6	6,110.6							
Net Requirements		9,189.4	5,720.0	1,700.0	1,769.4					
To Be Financed From: Debentures Debenture - WWRF		3,000.0	3,000.0							
Total Debenture Finance	ing	3,000.0	3,000.0							
Reserves Development Charges	s Res	1,126.9		1,126.9						
Infrastructure Plannin		20.0	20.0							
Waste Management F	Reserve	5,042.5	2,700.0	573.1	1,769.4					
Total Reserves		6,189.4	2,720.0	1,700.0	1,769.4					