

To: Members of the Joint Services Steering Committee

From: Sandra Clancy, Director of Corporate Services

Meeting Date: October 13, 2016

Subject: Report CPFSJSSC16-002

POA, Social Services, and Housing Draft 2017 Budgets

## **Purpose**

A report to present the Draft 2017 POA, Social Services, and Housing Budgets, and to recommend that the Joint Services Steering Committee endorse the budgets and recommend to City and County Councils that the budgets are to be reflected in their respective Draft 2017 Municipal Budget documents.

## Recommendation

That the Joint Services Steering Committee approve the recommendation outlined in report CPFSJSSC16-002, dated October 13, 2016, of the Director of Corporate Services, as follows:

That the Joint Services Steering Committee endorse the draft 2017 POA, Social Services, and Housing Budgets, as set out in Appendix A to report CPFSJSSC16-002, and recommend to City and County Councils that the budgets be reflected in their respective draft 2017 Municipal Budget documents.

## **Budget and Financial Implications**

The following chart summarizes the net tax levy impacts for the City and County.

Description	2016 Net Funding	2017 Net Funding	¢ Change	% Change
Description	Requirement	Requirement	\$ Change	% Change
Col 1	Col 2	Col 3	Col 4	Col 5
County				
POA (Net revenues)	(695,271)	(729,094)	(33,823)	4.9%
Social Assistance	1,410,578	1,176,373	(234,205)	-16.6%
Children's Services	522,260	526,163	3,903	0.7%
Community	159,533	164,054	4,521	2.8%
Development Program				
Housing	5,316,404	5,506,445	190,041	3.6%
Total County	6,713,504	6,643,941	(69,563)	-1.04%
City				
POA (Net revenues)	(587,524)	(608,693)	(21,169)	3.6%
Social Assistance	6,498,859	5,583,733	(915,126)	-14.1%
Children's Services	1,343,000	1,401,502	58,502	4.4%
Community	156,328	183,623	27,294	17.5%
Development Program				
Housing	4,589,516	4,627,277	37,761	0.8%
Total City	12,000,179	11,187,442	(812,738)	-6.77%

## **Background**

City staff will be presenting the attached draft 2017 budgets for the POA, Social Services, and Housing areas during the October 13, 2016 Joint Services Steering Committee.

The overall percentage decrease for the County is 1.04% while the City is experiencing a decrease of 6.77%. This is being driven by several factors. The County's share of the prior year's weighted assessment has increased to 54.5%, up from 54.2% in 2016. This impacts the sharing of net POA revenues and the County's share of the Housing budget.

With Social Assistance, Ontario Works caseloads have been budgeted slight decrease, however, the average cost per case continues to increase for both municipalities and is based upon actual experience. For 2017, it is expected that the average cost per case for the City will increase on average 0.9% or \$6.84.

Within Children's Services, licensed child care spaces have increased in both the City and County, however the cost share remains at 72/28% in 2017.

For the Community Development Program (which used to be called Community Social Plan), staff are proposing that the budget move back to being funded 50/50 City/County. There had been varying percentage splits depending on the specific program within the overall envelope.

Submitted by,

Sandra Clancy Director of Corporate Services

**Contact Name** 

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Attachments:

Appendix A Draft 2017 Budgets for: - POA

- Social Services

- Housing

**Appendix A**Draft 2017 Budgets for POA, Social Services, Social Housing

## 2017 Operating Budget

		2016	224=	Variances 2016	6 - 2017 Budget
Description	2016 Approved	Preliminary Actual	2017 Recommended	Over (Under) 2016 Budget %	Over (Under) 2016 Budget \$
POA Office					
Expenditures Provincial Offences Act Office	1,291,205	1,241,400	1,257,213	-2.6%	-33,992
	1,291,205	1,241,400	1,257,213	-2.6%	-33,992
Revenues Provincial Offences Act Office	1,878,729	1,849,729	1,865,906	-0.7%	-12,823
	1,878,729	1,849,729	1,865,906	-0.7%	-12,823
Net Requirements Provincial Offences Act Office	-587,524	-608,329	-608,693	-3.6%	-21,169
	-587,524	-608,329	-608,693	-3.6%	-21,169

2017 Note: The \$1,865,906 Budgeted Revenues for POA is comprised of Gross Budgeted POA Revenues (\$2,595,000) less the County's share of POA Net revenues (\$729,094)

#### Form 1

## **2017 Operating Budget**

**Department:** Legal Services

Division: Provincial Offences Office

### **Statement of Purpose:**

The Provincial Offences Office is responsible for administration, courtroom support and municipal prosecution of Provincial Offences Act (ACT) offences as well as municipal by-laws within the City and County of Peterborough. The POA office ensures compliance with the Act, the Memorandum of Understanding with the Ministry of the Attorney General and the Inter-municipal Service Agreement.

## **Highlights:**

The number of charges issued is the primary driver of the POA Court system, however the Court has no influence on the number of charges issued by enforcement agencies. The charges laid are based on the type of offences that occur and the enforcement resources available to address those offences. POA revenues are generated by payment of fines and it is anticipated that fine revenue will remain constant.

Net revenues are divided between the City and County of Peterborough based on the prior year's relative weighted assessment. The County's share for 2017 is 54.5%, up from 54.2% in 2016. The City's share is 45.5%.

### **Performance Data/Work Program:**

2014 2015 2016 Forecast Defaulted Fines \$1,161,777 \$1,753,387 \$1,850,000 Collected

Activity Name: Provincial Offences Office

Budget Account #: 101-183

Charges Filed	2014	2015	2016
			(Forecast)
Federal Part 1 & Part 3	129	137	130
Part 1 Tickets	18,715	19,112	19,148
Parking	6,403	6,524	6,500
Part 3 Informations	1,426	1,363	1,450
Totals	26,673	27,136	27,228

		2016		Variances 2016 - 2017 Budget		
Description	2016 Approved	Preliminary Actual	2017 Recommended	Over (Under) 2016 Budget %	Over (Under) 2016 Budget \$	
POA Office						
Expenditures						
Personnel	737,455	737,455	741,314	0.5%	3,858	
Contractual	332,405	301,340	310,839	-6.5%	-21,566	
Materials, Supplies	43,770	28,700	28,140	-35.7%	-15,630	
Repairs, Maintenance	500	500	500	0.0%	0	
Fees	83,255	79,755	79,757	-4.2%	-3,498	
Inter-departmental Charges	42,300	42,300	43,146	2.0%	846	
New Equipment	1,000	1,000	1,000	0.0%	0	
Rentals	33,000	33,000	33,500	1.5%	500	
Travelling, Training	17,520	17,350	19,018	8.6%	1,498	
	1,291,205	1,241,400	1,257,213	-2.6%	-33,992	
Revenues						
Fine Revenue	2,574,000	2,545,000	2,595,000	0.8%	21,000	
Net Municipal Share	-1,282,795	-1,303,600	-1,337,787	4.3%	-54,992	
County Allocation	695,271	695,271	729,094	4.9%	33,823	
NET REQUIREMENT	-587,524	-608,329	-608,693	3.6%	-21,169	

		2016	0047	Variances 2016 - 2017 Budget		
Description	2016 Approved	Preliminary Actual	2017 Recommended	Over (Under) 2016 Budget %	Over (Under) 2016 Budget \$	
Social Assistance						
Expenditures						
Ontario Works Administration and Employment Services	11,625,547	11,544,466	11,447,794	-1.5%	-177,753	
Ontario Works Mandatory Benefits	33,736,000	32,196,000	33,082,000	-1.9%	-654,000	
Discretionary Benefits	1,788,390	1,778,990	1,848,000	3.3%	59,610	
Homemakers and Nurses	100,000	100,000	100,000	0.0%	0	
Housing and Homelessness	4,119,124	4,169,124	4,097,972	-0.5%	-21,152	
Addiction Services	603,127	603,126	585,966	-2.8%	-17,161	
	51,972,188	50,391,706	51,161,732	-1.6%	-810,456	
Revenues - County Contribution						
Ontario Works Administration and Employment Services	769,641	762,749	737,747	-4.1%	-31,894	
Ontario Works Mandatory Benefits	334,428	320,798	160,916	-51.9%	-173,512	
Discretionary Benefits	57,476	59,266	60,056	4.5%	2,580	
Homemakers and Nurses	4,554	4,000	4,000	-12.2%	-554	
Housing and Homelessness	230,023	230,023	204,000	-11.3%	-26,023	
Addiction Services	14,456	14,456	9,654	-33.2%	-4,802	
	1,410,578	1,391,292	1,176,373	-16.6%	-234,205	
Revenues - Provincial & Other						
Ontario Works Administration and Employment Services	7,125,141	7,084,691	7,120,785	-0.1%	-4,356	
Ontario Works Mandatory Benefits	31,812,662	30,360,184	32,161,892	1.1%	349,230	
Discretionary Benefits	1,112,357	1,101,167	1,119,902	0.7%	7,545	
Homemakers and Nurses	80,000	80,000	80,000	0.0%	0	
Housing and Homelessness	3,414,500	3,464,500	3,389,871	-0.7%	-24,629	
Addiction Services	518,091	518,091	529,176	2.1%	11,085	
	44,062,751	42,608,633	44,401,626	0.8%	338,875	
Net Requirements						
Ontario Works Administration and Employment Services	3,730,765	3,697,026	3,589,262	-3.8%	-141,503	
Ontario Works Mandatory Benefits	1,588,910	1,515,018	759,192	-52.2%	-829,718	
Discretionary Benefits	618,557	618,557	668,042	8.0%	49,485	
Homemakers and Nurses	15,446	16,000	16,000	3.6%	554	
Housing and Homelessness	474,601	474,601	504,101	6.2%	29,500	
Addiction Services	70,580	70,579	47,136	-33.2%	-23,444	
	6,498,859	6,391,781	5,583,733	-14.1%	-915,126	

## 2017 Operating Budget

**Department: Community Services** 

Division: Social Service

### **Statement of Purpose:**

To provide for personnel and other client program costs to deliver Financial Assistance, Employment Services, Homemakers Services and Homelessness Intervention. Eligible residents receive help with costs of food, shelter, clothing and health related items, as well as job search and skills training.

## **Highlights:**

The Provincial upload of social assistance benefit costs continues. In 2017, benefits will be cost shared 97.2% by the Province and 2.8% by municipalities. As a result, the net municipal social assistance budgets are decreasing. Caseloads are slowly decreasing in 2016 as more people are finding employment and leaving OW. The gross cost per case has increased by 0.9% due to benefit enhancements announced by the Province.

In 2012 the Province introduced a new funding model for discretionary benefits capping the provincial contribution of their share to a maximum \$10 per case per month. Since then there has been significant municipal contribution to try to maintain some of the previous benefits through a combination of reserves and tax base. One area of significant pressure continues to be dentures with the budget often being exhausted within the first few months of the year. The 2017 budget includes an increase in the City Discretionary Benefits line of \$74,485, \$50,000 of this for Dentures. This takes the total City budget for Dentures to \$150,400. \$25,000 of this increase will be paid for from a draw from the Social Assistance reserve. An additional \$10,000 has also been added to the County Discretionary benefits budget. This should either eliminate or significantly shorten the wait list in 2017.

Activity Name: Social Assistance and Homelessness

Budget Account #: 521, 525, 527, 532, 539, 546, 555, 557, 563, 564,

577

On October 3, 2016 the Province announced the City's Community Homelessness Prevention Initiative (CHPI) funding allocation for 2017-2018, increasing fiscal funding from \$3,314,500 to \$3,347,645, adding \$24,858 to our 2017 budget beginning April 1 2017. This funding will be used for Housing First programming. To continue to support the need to help people obtain or retain housing, Council approved an additional \$100,000 in 2016 and onward for the Municipal Rent Supplement Program as per Report CSSS16-002 Budget Update Related to Housing Stability and Rent Supplements dated March 29, 2016. \$20,000 of the additional \$100,000 has been added to the Housing First rent supplement program under the CHPI budget, and the rest is part of the Housing Choice program administered through the Housing Division. To sustain 2015 levels and allow for some cost of living increases, an additional \$50,513 draw from the City reserve is proposed. The Consolidated Service Manager Agreement currently caps the County contribution to homelessness at \$204,000.

#### **Performance Data/Work Program:**

\* This chart includes City and County figures.

Social Assistance	2015	2016	2017
Statistics			(Forecast)
OW Caseload	3,888	3,962	3,888
Gross OW Monthly Cost per Case	\$671.82	\$697.49	\$704.33
# of Issuances of HSF for OW & ODSP Clients	3,025	3,100	3,100
Shelter Days of Care Provided	23,034	23,917	23,917

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## **CITY OF PETERBOROUGH**

		2016	2017 Recommended	Variances 2016 - 2017 Budget		
Description	2016 Approved	Preliminary		Over (Under)	Over (Under)	
		Actual	T T T T T T T T T T T T T T T T T T T	2016 Budget %	2016 Budget \$	
Social Assistance						
Expenditures						
Personnel	8,068,607	8,068,606	8,100,311	0.4%	31,704	
Contractual	41,679,349	40,063,379	40,847,512	-2.0%	-831,837	
Materials, Supplies	114,310	123,000	126,000	10.2%	11,690	
Repairs, Maintenance	20,000	20,000	20,000	0.0%	0	
Debt Charges	278,095	278,095	278,095	0.0%	0	
Fees	6,894	6,894	9,892	43.5%	2,998	
Inter-departmental Charges	1,000,785	1,050,785	1,008,471	0.8%	7,686	
New Equipment	34,000	34,000	34,000	0.0%	0	
Rentals	640,000	615,000	620,000	-3.1%	-20,000	
Travelling, Training	167,080	168,880	175,740	5.2%	8,660	
Recoveries	-36,932	-36,933	-58,289	57.8%	-21,357	
	51,972,188	50,391,706	51,161,732	-1.6%	-810,456	
Revenues						
Ontario grants	43,284,965	41,811,757	44,091,113	1.9%	806,148	
County and Other Municipal grants & fees	1,410,578	1,391,292	1,176,373	-16.6%	-234,205	
Fees, Service Charges, Donations	589,080	578,080	235,000	-60.1%	-354,080	
Contribution from Reserve	161,814	191,814	75,513	-53.3%	-86,301	
Contributions From Capital Fund	26,892	26,982	0	-100.0%	-26,892	
	45,473,329	43,999,925	45,577,999	0.2%	104,670	
NET REQUIREMENT	6,498,859	6,391,781	5,583,733	-14.1%	-915,126	

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## 2017 - 2026 Capital Budget Justification Other Capital Assets

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**Department:** Community Services

**Division:** Ontario Works - Social Services

**Project Name & Description** 

Brock Street Mission – Revitalization and Supportive Housing

#### **Commitments Made**

The Housing and Homeless plan was approved by Council in November 2013. Commitment 18 in the Plan outlines the need to improve the physical space and services for homeless men. A feasibility study was completed in 2015 outlining deficiencies that must be addressed, including the current building does not meet accessibility codes, all mechanical and electrical systems must be replaced, upgrades to hydro and water systems are required, the building is not fire-separated between occupancies and the building envelope is in poor condition (walls, roof, windows). Through the architectural review it has been determined that a tear down and rebuild of the building on the current site would be the most cost effective way to improve the facility and address accessibility issues.

#### **Effects on Future Operating Budgets**

## **Project Detail, Justification & Reference Map**

**Budget Reference #:** 

Brock Mission is undergoing changes that will allow for the provision of emergency shelter program for men as well as a supportive housing program for men similar to the supportive housing program for women at Cameron House.

6-10.02

Report PLPD16-040 was approved by Council on June 6, 2016 to amend the Zoning By-law for 217 Murray St, Brock Mission. Report PLHD16-004 was approved by Council on June 27, 2016 to support municipal incentives for the creation of 15 affordable units at Brock Mission.

The initial building design will provide for 30 shelter beds and 15 single room occupancy style bedrooms. \$1.5 million in Investment in Affordable Housing federal/provincial funding will be used for the creation of the units, with the possibility of an increase to a maximum of \$2.25 million. The City has provided a total of \$600,000 in capital funding from 2014 to 2016, towards the cost of shelter improvements. Based on Brock's financial information submitted for the completion of the project, an additional \$650,000 is proposed as a further Social Services contribution towards the cost of the shelter improvements, to be cost shared between the City and County, with the City share of \$539,500 to come from the Social Services Division Reserves in two installments of \$269,750 each in 2017 and 2018. The County's annual contribution for 2017 and 2018 is \$55,250, with \$38,250 requested from the County and the remaining \$17,000 being drawn from the joint portion of the Social Services Reserve. The remaining cost of the building will be the responsibility of Brock Mission through financing and a capital campaign. It is proposed that Brock demonstrate progress on their capital campaign by first raising a matching \$650,000 before accessing the Social Services contribution of \$650,000.

## Other Capital Assets Ten Year Capital Budget Estimates

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2017-2026 & Subsequent Years (\$000)

		Project	Approved	ved REQUESTED	REQUESTED			2022 to	2027 to	
		Total	Pre-2017	2017	2018	2019	2020	2021	2026	2041
Department	Community Services									
Division	Ontario Works - Social Servi	ces								
Project Description Project #	Brock Street Mission - Revita Housing 6-10.02	alization & Suppo	rtive							
Expenditures Contractual Services	0-10.02	1,250.0	600.0	325.0	325.0					
Total Direct Revenue										
Direct Revenue Other Mun-grants & fe	es	170.0		38.3	38.3					
Total Direct Revenue		<u>170.0</u>	93.5	<u>38.3</u>	<u>38.3</u>					
Net Requirements		1,080.0	506.5	286.8	286.8					
To Be Financed From: Reserves										
Social Housing - DOO Social Services Reser	_	50.0 	50.0 456.5	286.8	286.8					
Total Reserves		1,080.0	506.5	286.8	286.8					

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		2016	0047	Variances 2016 - 2017 Budget		
Description	2016 Approved	Preliminary Actual	2017 Recommended	Over (Under) 2016 Budget %	Over (Under) 2016 Budget \$	
Children's Services and Community Social Plan						
Expenditures						
Children's Services Administration	701,009	701,032	663,422	-5.4%	-37,587	
Directly Operated Child Care	1,772,286	1,679,991	1,978,947	11.7%	206,661	
Early Learning	10,312,889	11,159,004	11,254,490	9.1%	941,601	
Ontario Early Years Child and Family Centres	71,624		71,371	-0.4%	-253	
Social Assistance Restructuring	141,686	141,685	141,686	0.0%	0	
	12,999,495	13,681,712	14,109,917	8.5%	1,110,422	
Revenues - County Contribution						
Children's Services Administration	62,977	62,983	57,779	-8.3%	-5,198	
Directly Operated Child Care	122,854	102,461	131,955	7.4%	9,101	
Early Learning	312,342	312,342	312,342	0.0%	0	
Social Assistance Restructuring	24,087	24,087	24,087	0.0%	0	
	522,260	501,873	526,163	0.7%	3,903	
Revenues - Provincial & Other						
Children's Services Administration	476,093	476,093	459,434	-3.5%	-16,659	
Directly Operated Child Care	1,389,136	1,314,017	1,512,464	8.9%	123,328	
Early Learning	9,197,382	10,043,497	10,138,983	10.2%	941,601	
Ontario Early Years Child and Family Centres	71,624	0	71,371	-0.4%	-253	
	11,134,235	11,833,607	12,182,252	9.4%	1,048,017	
Net Requirements			, ,			
Children's Services Administration	161,939	161,956	146,209	-9.7%	-15,730	
Directly Operated Child Care	260,296	263,513	334,528	28.5%	74,232	
Early Learning	803,165	803,165	803,165	0.0%	0	
Social Assistance Restructuring	117,599	117,598	117,599	0.0%	0	
	1,343,000	1,346,232	1,401,502	4.4%	58,502	

## **2017 Operating Budget**

**Department: Community Services** 

Division: Social Services

### **Statement of Purpose:**

To provide for personnel and other support costs to deliver Children's Services. Fee subsidy to eligible families, operating grants to licensed child care providers and Special Needs resources results in quality care for children and allows families to attend to their employment and training needs.

### **Highlights:**

In 2017, there continues to be an increase in licensed child care spaces in the City and the County, primarily due to growth of before and after school programs. However the increases will not affect the cost share; it remains at 72%/28% in 2017.

The Ministry of Education allocation for child care is expected to remain the same as what was received in 2016. \$200,000 of the unconditional grant has been budgeted for continued Early Learning transition, leaving \$174,894 of this grant for future years.

The Municipal Child Care program has partially offset rising costs by budgeting an average 2.1% increase in parent fees. Costs have increased for the Municipal Child Care program primarily due to:

- a) The implementation of the new Child Care and Early Years Act (CCEYA). In August, 2015 the Day Nurseries Act was replaced with the CCEYA. This change resulted in the need to provide additional staff to meet the increased staff: child ratios during rest times. For the Municipal Child care centres, the increased staff: child ratios became effective in February 2016 after the annual licensing review took place; and
- b) The anticipated move and small expansion of Pearson Child

Activity Name: Children's Services

Budget Account #: 101-501, 503, 505, 508, 511, 517

Care early in 2017. Pearson Child Care will relocate to a new child care facility at PCVS resulting in an increase of licensed spaces from 26 to 39. Capital funding is available from the Ministry of Education to Kawartha Pine Ridge Disctrict School board for the required renovations to classrooms. The required playground space will also be available to the neighbourhood after hours. The expanded program will serve 15 toddlers and 24 preschoolers and require 2.57 additional FTE to meet the required staff: child ratios. The increase in licensed spaces will generate approximately \$112,622 in additional parent revenues and \$126,743 in additional expenditures primarily due to the increase in FTE. The County contribution will be \$66,435, an increase of \$10,363 over 2016. The City contribution will be \$168,584, an increase of \$34,780. These increases include the costs of expansion as well as other costs due to regulatory changes and general cost increases for items such as food and general salary increases.

In 2017, the Province will begin the implementation of moving the management of the Ontario Early Years Child and Family Centres (OEYCFCs) to Municipalities. In 2017, the Data Analysis Coordinator position, along with the funding for the position, will be with the City, with the balance of the program and the funding for OEYCFCs being transferred in 2018.

#### **Performance Data/Work Program:**

Children's Services	2015	2016	2017
			(Forecast)
Children Served	1,647	1,755	1,775
Licensed Child Care Spaces	3,244	3,016	3,282

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## **CITY OF PETERBOROUGH**

		2016		Variances 201	6 - 2017 Budget
Description	2016 Approved	Preliminary	2017 Recommended	Over (Under)	Over (Under)
		Actual	Necommended	2016 Budget %	2016 Budget \$
Children's Services					
Expenditures					
Personnel	2,236,581	2,079,141	2,400,301	7.3%	163,721
Contractual	10,513,825	11,363,383	11,435,829	8.8%	922,004
Materials, Supplies	81,085	97,085	88,989	9.7%	7,904
Repairs, Maintenance	24,341	24,341	19,853	-18.4%	-4,488
Fees	28,856	28,856	28,993	0.5%	136
Other Transfers	61,686	36,685	76,686	24.3%	15,000
Inter-departmental Charges	89,800	89,800	91,596	2.0%	1,796
New Equipment	2,659	2,659	10,922	310.8%	8,263
Rentals	96,134	94,734	96,298	0.2%	164
Travelling, Training	19,528	20,028	20,450	4.7%	922
Recoveries	-155,000	-155,000	-160,000	3.2%	-5,000
	12,999,495	13,681,712	14,109,917	8.5%	1,110,422
Revenues					
Ontario grants	9,332,532	9,982,014	10,142,075	8.7%	809,543
Canada grants	48,503	108,000	108,000	122.7%	59,497
County and Other Municipal grants & fees	522,260	501,873	526,163	0.7%	3,903
Fees, Service Charges, Donations	1,497,683	1,543,593	1,732,177	15.7%	234,494
Contribution from Reserve	255,517	200,000	200,000	-21.7%	-55,517
	11,656,495	12,335,480	12,708,415	9.0%	1,051,920
NET REQUIREMENT	1,343,000	1,346,232	1,401,502	4.4%	58,502
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		2016	224=	Variances 2016	6 - 2017 Budget
Description	2016 Approved	Preliminary	2017 Recommended	Over (Under)	Over (Under)
		Actual	Recommended	2016 Budget %	2016 Budget \$
Community Development Program					
Expenditures					
Community Development Program	864,161	869,866	692,677	-19.8%	-171,485
	864,161	869,866	692,677	-19.8%	-171,485
Revenues					
Community Development Program	707,833	720,168	509,054	-28.1%	-198,779
	707,833	720,168	509,054	-28.1%	-198,779
Net Requirements					
Community Development Program	156,328	149,698	183,623	17.5%	27,294
	156,328	149,698	183,623	17.5%	27,294

## 2017 Operating Budget

**Department: Community Services** 

Division: Social Services

### **Statement of Purpose:**

The Community Development Program (CDP) is the new name for the Community Social Plan (CSP). This is being done to reflect the growing scope of the Program that includes such projects: Healthy Kids Community Challenge, Homemakers, Community Well Being Plan, and the Seniors Portfolio. The CDP will continue to improve the delivery of information, referrals, and support to enhance social development and fill service gaps.

### **Highlights:**

To guide the work of the Community Development Program and to better define the municipal role to improve well being of individuals and the community across the City and County of Peterborough, a community well being planning process will be undertaken in 2017. The process will build on a variety of strategic and master plans including the anticipated revisions to the City's Official Plan, and with input of the City, County, Townships, and First Nations. New and different ways of engaging residents, including in person and technological approaches will be used to identify priorities and potential actions. The Canadian Index of Well Being is a framework that will allow for the measurement of outcomes. \$50,000 to fund engagement training for staff, digital approaches and technology, data gathering and additional staff time for the development of the framework is funded through a draw on the existing CSP reserve.

Staff is proposing in 2017 that the CDP budget move back to being funded 50/50 City/County, including funding support to Peterborough Social Planning Council (\$63,320), United Way (\$34,490) and food security programs (\$20,000). Funding to Community Care Peterborough (\$20,400) will continue to be funded 100% by the City. The following draws on the CSP reserve

Activity Name: Community Development Program

Budget Account #: 101- 547

are planned: \$5,000 for the Access to Recreation Project, \$15,000 for this year's contribution to the Healthy Kids Community Challenge, and \$50,000 for the Community Well being plan.

As part of the Seniors Portfolio, the Peterborough Council on Aging will release the Age-friendly Plan for the City, County and both First Nations in early 2017. This will be followed by an Age-friendly Business Training Program. Significant strategies and ongoing work will result from the Plan at the regional, municipal and community levels.

The Homemakers Program continues to assist low-income individuals, mostly seniors, in the City and County with light housekeeping services. This is assisting these residents maintain their residence so they may age in their homes. The dollar amount is captured in the Social Assistance section.

The Healthy Kids Community Challenge is into the second year of three year contract with the Ministry of Health and Long-Term Care. The Ministry selects the themes and then local activities are planned around these themes. Due to receiving Year 1 funding part way through the Ministry's fiscal year much of the first \$275,000 was actually spent January to March 2016. As a result the municipal budget shows a significantly greater expense and revenue in 2016 as compared to 2017.

Performance Data/Work Program: Community Development Program	2015	2016	2017 (Forecast)
Individuals Assisted at County Drop-Ins	450	475	
Senior Events Participants	2,000	1,425	1,300
Homemaker Clients	69	70	70

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		2016		Variances 2016 - 2017 Budget		
Description	2016 Approved	Preliminary	2017 Recommended	Over (Under)	Over (Under)	
		Actual	Recommended	2016 Budget %	2016 Budget \$	
Community Development Program						
Expenditures						
Personnel	101,940	107,764	111,844	9.7%	9,903	
Contractual	727,860	727,741	527,837	-27.5%	-200,023	
Materials, Supplies	1,200	1,200	1,000	-16.7%	-200	
Inter-departmental Charges	43,732	43,732	65,088	48.8%	21,356	
Rentals	8,377	8,377	8,377	0.0%	0	
Travelling, Training	6,600	6,600	6,600	0.0%	0	
Recoveries	-25,548	-25,548	-28,069	9.9%	-2,521	
	864,161	869,866	692,677	-19.8%	-171,485	
Revenues						
Ontario grants	485,000	484,875	275,000	-43.3%	-210,000	
County and Other Municipal grants & fees	159,533	171,993	164,054	2.8%	4,521	
Contribution from Reserve	63,300	63,300	70,000	10.6%	6,700	
	707,833	720,168	509,054	-28.1%	-198,779	
NET REQUIREMENT	156,328	149,698	183,623	17.5%	27,294	

		2016	004=	Variances 2016 - 2017 Budget		
Description	2016 Approved	Preliminary Actual	2017 Recommended	Over (Under) 2016 Budget %	Over (Under) 2016 Budget \$	
Housing						
Expenditures						
Housing Administration	1,034,973	1,032,748	996,144	-3.8%	-38,829	
Peterborough Housing Corporation	3,424,000	3,424,000	3,557,000	3.9%	133,000	
Rent Supplement Programs	1,678,150	1,678,150	1,758,250	4.8%	80,100	
Non Profit and Native Housing Providers	6,871,500	6,871,500	6,979,320	1.6%	107,820	
Housing Resource Centre	289,160	289,160	296,400	2.5%	7,240	
Housing Access Peterborough	136,500	136,500	139,900	2.5%	3,400	
Special Program Funding - DOOR	125,000	125,000	125,000	0.0%	C	
Special Program Funding - IAH	2,022,740	2,156,740	2,026,740	0.2%	4,000	
	15,582,023	15,713,798	15,878,754	1.9%	296,731	
Revenues						
Housing Administration	561,373	567,993	551,418	-1.8%	-9,955	
Peterborough Housing Corporation	2,191,200	2,196,560	2,281,012	4.1%	89,812	
Rent Supplement Programs	1,103,796	1,106,076	1,187,430	7.6%	83,634	
Non Profit and Native Housing Providers	4,758,542	4,767,458	4,843,997	1.8%	85,455	
Housing Resource Centre	156,146	156,725	160,054	2.5%	3,908	
Housing Access Peterborough	73,710	73,983	75,826	2.9%	2,116	
Special Program Funding - DOOR	125,000	125,000	125,000	0.0%	C	
Special Program Funding - IAH	2,022,740	2,156,740	2,026,740	0.2%	4,000	
	10,992,507	11,150,535	11,251,477	2.4%	258,970	
Net Requirements						
Housing Administration	473,600	464,755	444,726	-6.1%	-28,874	
Peterborough Housing Corporation	1,232,800	1,227,440	1,275,988	3.5%	43,188	
Rent Supplement Programs	574,354	572,074	570,820	-0.6%	-3,534	
Non Profit and Native Housing Providers	2,112,958	2,104,042	2,135,323	1.1%	22,365	
Housing Resource Centre	133,014	132,435	136,346	2.5%	3,332	
Housing Access Peterborough	62,790	62,517	64,074	2.0%	1,284	
	4,589,516	4,563,263	4,627,277	0.8%	37,761	

## 2017 Operating Budget

**Department:** Planning and Development Services

Division: Housing

#### **Statement of Purpose:**

The City of Peterborough is the provincially designated Service Manager for a portfolio of approximately 2,000 social housing units in the City and County. The portfolio is owned and managed by 18 non-profit organizations and Peterborough Housing Corporation (PHC) for which the City is the sole shareholder. Social housing operations are subsidized by the City and County. The City delivers and manages new Affordable Housing Programs to construct affordable rental housing, and assist low-income households by providing loans and grants. Commitments and targets are set out in the Ten Year Housing and Homelessness Plan (2014 to 2024).

## **Highlights:**

The Division's budget is cost shared based on the Consolidated Municipal Services Management Agreement (2014 to 2018) between the City and County. The County's share is 54.5% in 2017 (54.2% in 2016).

The City is legislated to:

- Maintain service levels (1,569 units which are rent geared-to-income);
- Calculate and pay annual social housing subsidies using several funding formulas;
- Manage a social housing waiting list (Housing Access Peterborough);
- Create local rules for social housing;
- Conduct operational reviews for social housing; and,
- Report to the Province on annual compliance.

The social housing portfolio has an assessed value of \$124.2 million.

Activity Name: Housing

Budget Account #: 791, 792, 793, 794, 795, 796, 797, 798, 799, 800,

801, 802, 803, 804, 805, 806

The City delivers new Affordable Housing Programs through agreements with the Province. To use available funding the City must:

- Create a multi-year fiscal plan;
- Decide how and when to use municipal incentives;
- · Deliver programs, and select projects for funding;
- Report to the Province on the use of funding, and on compliance.

The Affordable Housing Programs have resulted in over 230 loans since 2004, at an approximate value of \$40 million. These loans have 10 to 35 year terms, upon which they are forgiven.

The Division has service contracts with the Community Counselling and Resource Centre (Housing assistance through Rent Supplement and Housing Stability), Habitat for Humanity (Peterborough Renovates Program) and Housing Access Peterborough (through PHC). The Division supports the work of the Affordable Housing Action Committee (AHAC), their annual publication (Housing is Fundamental) and periodic research projects. In April 2016 Council approved an in-year increase of \$50,000 to support the Municipal Rent Supplement Program called "Rent Choice". Council also endorsed an ongoing funding commitment of \$100,000 to Rent choice starting in 2017. (CSSS16-002)

#### **Performance Data/Work Program:**

The need for affordable housing in the City and County is measured annually as follows: households on the social housing waiting list have increased by 35 households to 1,509; the average monthly rent for a two-bedroom apartment has increased by 1% to \$959 since 2015; and the vacancy rate is 3.7%, up from 2.9% indicating that there are more vacant rental units in 2016 than in 2015.

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## **CITY OF PETERBOROUGH**

		2016		Variances 2016 - 2017 Budget		
Description	2016 Approved	Preliminary	2017 Recommended	Over (Under)	Over (Under)	
		Actual	rtocommonaca	2016 Budget %	2016 Budget \$	
Housing						
Expenditures						
Personnel	691,923	691,923	697,609	0.8%	5,686	
Contractual	15,215,900	15,290,275	15,526,635	2.0%	310,735	
Materials, Supplies	3,000	2,500	3,000	0.0%	0	
Inter-departmental Charges	30,500	30,500	31,110	2.0%	610	
Travelling, Training	20,700	18,600	20,400	-1.4%	-300	
Contributions to Reserves	330,000	390,000	310,000	-6.1%	-20,000	
Recoveries	-710,000	-710,000	-710,000	0.0%	0	
	15,582,023	15,713,798	15,878,754	1.9%	296,731	
Revenues						
Ontario grants	5,504,063	5,504,063	5,567,992	1.2%	63,929	
County and Other Municipal grants & fees	5,316,404	5,340,432	5,506,445	3.6%	190,041	
Fees, Service Charges, Donations	47,040	47,040	52,040	10.6%	5,000	
Contribution from Reserve	125,000	259,000	125,000	0.0%	0	
	10,992,507	11,150,535	11,251,477	2.4%	258,970	
NET REQUIREMENT	4,589,516	4,563,263	4,627,277	0.8%	37,761	

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## 2017 - 2026 Capital Budget Justification Tangible Capital Assets

Printed on: 2016/09/30 10:15 am CAP Form 1 (TCA)

**Department:** Planning and Development Services

**Division:** Planning - Housing

**Project Name & Description** 

**Building Condition Assessments (BCA)** 

**Commitments Made** 

None.

#### **Effects on Future Operating Budgets**

Asset management in the social housing portfolio can be a key driver of operating costs - strategic asset management reduces budget pressures that arise when maintenance is deferred or overlooked.

The Housing Division formulates strategies about required repairs based on expert opinion, prioritized needs, and where necessary, stages funding to ensure capital needs are addressed.

Up to date BCA's are necessary for proactive property management decisions, as well as bulk Requests for Tenders, that when managed by City staff have historically provided significant savings in operating costs and are an excellent teaching opportunity.

Budget Reference #: 7-4.01

#### **Project Detail, Justification & Reference Map**

Future portfolio wide Building Condition Assessments (BCA's) will:

- Update existing assessments of the social housing portfolio in the City and County of Peterborough.
- Identify and target capital repair needs for another 25 to 30 year time period.
- Provide the foundation for a strategic asset management plan for both the City and the housing providers through the introduction of an interactive Database.

A BCA should be undertaken every three to five years by qualified professionals. Strategic asset management depends on current information and responsive information management for reporting and monitoring.

BCA's in conjunction with the City's asset management strategy, will significantly improve monitoring of social housing providers' capital reserves, as well as identify capital repair needs and provides capacity to pay.

## Tangible Capital Assets Ten Year Capital Budget Estimates

Printed on: 2016/09/30 10:15 am

2017-2026 & Subsequent Years (\$000)

Project	Approved			REQUESTED			_ 2022 to	2027 to
Total	Pre-2017	2017	2018	2019	2020	2021	2026	2041
oment Services								
sessments (BCA)								
920.0	225.0			125.0			130.0	440.0
437.1	60.4			67.8			70.5	238.5
112.5 <b>549.6</b>	112.5 172.9			67.8			70.5	238.5
370.4	52.1			57.3			59.5	201.5
<del></del>							<del></del>	
52.1	52.1							
52.1	52.1							
318.3				57.3			<u>59.5</u>	201.5
	<u>52.1</u> 318.3	<u>52.1</u> <u>52.1</u> 318.3	<u>52.1</u> <u>52.1</u> 318.3	<u>52.1</u> <u>52.1</u> 318.3	<u>52.1</u> <u>52.1</u>	<u>52.1</u> <u>52.1</u>	<u>52.1</u> <u>52.1</u>	<u>52.1</u> <u>52.1</u>

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## 2017 - 2026 Capital Budget Justification Other Capital Assets

Printed on: 2016/09/30 10:15 am CAP Form 1 (Other)

**Department:** Planning and Development Services

**Division:** Planning - Housing

**Project Name & Description** 

Housing - Capital Repairs

**Commitments Made** 

None

#### **Effects on Future Operating Budgets**

This investment in upgrading and maintaining the existing aging portfolio will help provide safe reliable housing, reduce operating costs, reduce waiting lists, and enable the City to maintain the portfolio to meet the Province's required service level standard.

Budget Reference #: 7-4.02

#### **Project Detail, Justification & Reference Map**

The \$125,000 per year is to be utilized to assist social housing providers with necessary capital repairs and upgrades that are considered a priority, and beyond the ability of the housing provider to fund by themselves. This funding, when expended, will be paired with available incentives, funding from federal and provincial levels of government, or as cost sharing opportunities whenever possible. These projects can be prioritized based on the up to date BCA study. This capital reserve will be funded from City and County contributions based on the weighted assessment sharing ratios and allowed to accumulate until required.

Past government initiatives, such as the 2008 Social Housing Capital Repair Fund provided the City with \$0.85 million, and the 2009/2010 Social Housing Renovation and Retrofit Program (SHRRP) provided the City with \$5.4 million to help fund immediately needed repairs. In July 2016 Council advised the Ministry of its intent to access \$1.6 million under the recently announced Social Infrastructure Funding program for Social Housing repairs (PLHD16-007).

These programs are vital to the health of the Social Housing inventory but are not sufficient to handle unexpected capital issues or emergency repairs. This capital project provides a funding stream for such circumstances.

# Other Capital Assets Ten Year Capital Budget Estimates

Printed on: 2016/09/30 10:15 am

2017-2026 & Subsequent Years (\$000)

		Project	Approved			REQUESTED			2022 to	2027 to
		Total	Pre-2017	2017	2018	2019	2020	2021	2026	2041
Department	Planning and Development Se	rvices								
Division	Planning - Housing									
Project Description	Housing - Capital Repairs									
Project #	7-4.02									
Expenditures Contractual Services		5,014.7	425.0	125.0	125.0	150.0	150.0	150.0	825.0	3,064.7
Total Direct Revenue										
Direct Revenue Other Mun-grants & fe	es	2,803.1	228.6	67.8	67.8	81.3	81.3	81.3	447.2	1,748.0
Total Direct Revenue		2,803.1	228.6	67.8	67.8	81.3	81.3	81.3	447.2	1,748.0
Net Requirements		2,211.6		<u>57.3</u>	57.3	68.7	68.7	68.7	377.9	1,316.8
To Be Financed From: Reserves Social Housing Reserves	(A	46.3	46.3							
Total Reserves		46.3	46.3							
Capital Levy		2,165.3		<u>57.3</u>	<u>57.3</u>	68.7	68.7	<u>68.7</u>	<u>377.9</u>	1,316.8

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## 2017 - 2026 Capital Budget Justification Other Capital Assets

Printed on: 2016/09/30 10:15 am CAP Form 1 (Other)

**Department:** Planning and Development Services

**Division:** Planning - Housing

**Project Name & Description** 

Incentives for Affordable Housing

#### **Commitments Made**

In September of 2011, Council adopted the Affordable Housing Community Improvement Plan (Report PLHD11-062). This initiative provided the City with the authority to grant financial incentives in support of Affordable Housing according to guidelines developed for a number of qualified programs.

In November of 2013, Council adopted the 10-year Housing and Homelessness Plan and the Action Plan 2014-2018 (PLHD13-004), including a target to achieve 500 new affordable housing units over the life of the plan.

## **Effects on Future Operating Budgets**

**Budget Reference #:** 

#### **Project Detail, Justification & Reference Map**

This capital project continues the Peterborough tradition of stimulating the production of affordable housing through a program of financial incentives.

7-4.03

The order of magnitude of annual cost of the investment in affordable housing is \$1,000,000. Of this total it is estimated that the contribution from Development Charges will account for \$90,000. Other funding sources include an annual draw of \$150,000 from the Municipal Partnership Fund from the Housing Division's operating budget, approximately \$700,000 through tax relief and development charge exemption programs, and \$100,000 from municipally sponsored capital grants.

# Other Capital Assets Ten Year Capital Budget Estimates

Printed on: 2016/09/30 10:15 am

2017-2026 & Subsequent Years (\$000)

		Project	Approved			2022 to	2027 to			
		Total	Pre-2017	2017	2018	2019	2020	2021	2026	2041
Department	Planning and Development S	Services								
Division	Planning - Housing									
Project Description	Incentives For Affordable Ho	using								
Project #	7-4.03									
Expenditures Contractual Services		11,986.0	2,742.0	1,033.0	1,068.0	1,103.0	1,138.0	1,173.0	3,729.0	
Total Direct Revenue										
Direct Revenue Recoveries		3,056.0	332.0	218.0	253.0	288.0	323.0	358.0	1,284.0	
Miscellaneous  Total Direct Revenue		295.0 3,351.0	295.0 <b>627.0</b>	218.0	253.0	288.0	323.0	358.0	1,284.0	
Net Requirements		8,635.0	<del></del> 2,115.0	815.0	815.0	815.0	815.0	815.0	2,445.0	
To Be Financed From: Development Charges DCRF Affordable Hou	<b>;</b>	900.0	180.0	90.0	90.0	90.0	90.0	90.0	270.0	
Total Development Ch	•	900.0	180.0	90.0	90.0	90.0	90.0	90.0	270.0	
Reserves Affordable Housing Pa	artnership	1,500.0	300.0	150.0	150.0	150.0	150.0	150.0	450.0	
Revenue from Other F	Reserve	5,035.0	1,235.0	475.0	475.0	475.0	475.0	475.0	1,425.0	
Total Reserves		6,535.0	1,535.0	625.0	625.0	625.0	625.0	625.0	1,875.0	
Capital Levy		1,200.0	400.0	100.0	100.0	100.0	100.0	100.0	300.0	

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