

To: Members of the Committee of the Whole

From: Sandra Clancy, Director of Corporate Services

Meeting Date: February 16, 2016

Subject: Report CPFS16-006

**Canada 150 Community Infrastructure Program Update and** 

**Library Upgrade Funding Pre-commitment** 

## **Purpose**

A report to update Council on the outcome of the Canada 150 Community Infrastructure Program and recommend that Council pre-commit the 2017 Capital Budget for the Library renovations and Expansion Project.

### Recommendations

That Council approve the recommendations outlined in Report CPFS16-006 dated February 16, 2016, of the Director of Corporate Services, as follows:

a) That, in recognition that the City was unsuccessful in receiving the Canada 150 Community Infrastructure Program grant, the following projects be amended in 2016 Capital Budget as follows:

	Project	2016 Budget Reference	Original 2016 Budget	Canada 150 Grant Not Rec'd	Revised 2016 Budget
1	Otonabee River Trail – Del Crary Park to Haggart Street	7-1.04	\$800,000	\$500,000	\$300,000
2	Corporate Services Property - City Hall Elevator Installation	3-1.01	\$2,018,000	\$333,000	\$1,685,000

b) That the \$4,350,000 budget amount proposed for the 2017 Capital Budget for the Library Renovations and Expansion project be pre-committed.

## **Budget and Financial Implications**

Because the City was not successful in securing the Canada 150 Community Infrastructure Program grants, the 2016 Capital Budget will be reduced by \$500,000 for the Otonabee River Trail –Del Crary Park to Haggart Street project (2016 Capital Budget Project # 7-1.04). The Corporate Services Property project (2016 Capital Budget Project # 3-1.01) will be reduced by \$333,000.

The \$4,350,000 pre-commitment of the 2017 Capital Budget will ensure sufficient funds are available to issue an RFT for the Library Renovation and Expansion project (2016 Capital Budget Project # 6-4.02).

A revised Form 2 for all three impacted projects is included as Appendix A.

## **Background**

On May 15, 2015, the Federal Government, through its Economic Action Plan 2015, announced \$150 million in funding nationally over two years for the new Canada 150 Community Infrastructure Program (CIP 150). The CIP 150 is part of a coordinated federal approach to celebrating Canada's 150<sup>th</sup> anniversary. This program supports the rehabilitation, renovation and expansion of existing public infrastructure assets such as community centres, recreational facilities, local arenas, libraries, trails and other community infrastructure. On June 9, 2015 the City submitted three applications as outlined in Chart 1.

Chart 1 CIP 150 Projects

Priority	Project	2016 Budget Reference	Total Project Cost	Requested CIP 150 Contribution
1	Otonabee River Trail  – Del Crary Park to  Haggart Street	7-1.04	\$2,000,000	\$500,000
2	City Hall Elevator Installation	3-1.01 (Sub-project 1)	\$1,083,000**	\$333,000
3	Peterborough Public Library – main branch renovation and expansion	6-4.02	\$12,026,800	\$1,000,000
	Total		\$15,109,800	\$1,833,000

<sup>\*\*</sup> Note: The \$1,083,000 was the amount for the City Hall Elevator within the bigger project for all Corporate Services – Property work of \$2,018,000.

On January 29, 2016 the City was notified that its applications were not approved for funding. There was significant interest in the program in southern Ontario. FedDev Ontario received more than 1,100 applications, requesting more than \$260 million in funding. Only 380 projects were approved, utilizing the \$44.4 million southern Ontario allocation. This represents an average grant of \$117,000 per project. Although not stated, it is thought that the City's grant requests were considered too large, as it was a federal objective to fund as many projects as possible.

#### Impact on Project Implementation:

The loss of funding impacts the three projects differently as described below.

#### Otonabee River Trail -Del Crary Park to Haggart Street

In the absence of the \$500,000 CIP 150 funding, the extension of the Otonabee River Trail from the point in Del Crary Park to Little Lake Cemetery will be deferred pending future budget approvals.

#### **City Hall Elevator**

The City will be installing an elevator in the main lobby of City Hall to facilitate accessibility to various locations within the building that are presently not accessible. The design has been completed. The City will proceed with relocating electrical in 2016 and seek approval for construction in 2017. If the CIP 150 funding application had been successful, the elevator installation would have moved forward in 2016.

### Peterborough Public Library – Main Branch renovation and expansion

The main branch Library Renovation and Expansion project has been in the planning stages since 2012. A feasibility study was completed in 2013 and a design study, in the final stages of completion, will be tendered out in March 2016. Construction on the facility is expected to commence in May 2016. The library functions will move to a temporary site at Peterborough Square. Renovations to prepare the temporary facilities will start in the next week. Council approved the library move through Report CSD16-001 dated January 11, 2016.

As part of Report CSD15-012, dated June 1, 2015, Council approved the following recommendation:

d) That Council commit, within this term of Council, to approve the funding to proceed with the construction of the renovation and expansion project at the Peterborough Public Library, subject to normal budgetary considerations.

Council approved \$7.676 million in 2012-2016 toward the library project (Project #6-4.02 in the 2016 Capital Budget). The full value of the library capital project is \$12,026,800. Not all the funding for the project has been approved. There remains \$4.350 million in the 2017 Capital Budget forecast that Council has yet to approve. Of this amount, \$1.0 million for the Library Renovation and Expansion project was to be funded by the CIP 150 grant. Staff included the library project in the funding request and with the funding

rejection; this leaves a \$1.0 million shortfall on the project. Given this new information and the fact that the RFT for the construction work is to be issued shortly, a precommitment, to ensure Council's support to this project is being requested.

To make up for the shortfall in funds, the additional \$1.0 million would be funded through tax supported debentures.

By approving this strategy, Council will be pre-committing the balance of funds noted in the 2017 capital forecast, at \$4.350 million, for the Library Renovation and Expansion project. The capital funding allocation from the 2016 approved Capital Budget and the revised funding are included in Chart 2: Sources of Funding for Library Renovations and Expansion Project.

Chart 2: Sources of Funding for Library Renovations and Expansion Project

		2016 Capital Budget Amount	Revised Capital
#	Description	Project #6-4.02	Request
1	Debentures - Tax supported	\$6,313,500	\$7,313,500
2	Debentures - Development Charges -	\$3,170,700	\$3,170,700
	Library Supported		
3	Development Charges – Library & General	\$1,148,100	\$1,148,100
	Government		
4	Contribution from Library Foundation	\$250,000	\$250,000
5	Library Surplus Reserve and FRMP Reserve	\$70,000	\$70,000
6	Capital Levy	\$74,500	\$74,500
7	Canada Grant	\$1,000,000	\$0
	Total	\$12,026,800	\$12,026,800

Should Council not approve this strategy to replace the CIP 150 funding, it puts the Library Renovation and Expansion project in jeopardy. To date, \$365,000 has been expended on this initiative.

### **Summary**

The City was not successful in securing Canada 150 Community Infrastructure Program funding and will adjust budgets and project timelines accordingly. To move forward with the Library Renovation and Expansion project a \$4,350,000 pre-commitment of the 2017 Capital Budget will ensure sufficient funds are available to issue the RFT.

Submitted by,

Sandra Clancy Director of Corporate Services

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#### Attachments:

Appendix A – Revised 2016 Capital Budget Form 2s for Project # 7-1.04, Project #3-1.01, Project # 6-4.02

## Appendix A

Revised 2016 Capital Budget Form 2s for Project # 7-1.04, Project #3-1.01, Project # 6-4.02

# Tangible Capital Assets Ten Year Capital Budget Estimates

2016-2025 & Subsequent Years (\$000's)

							REQUES	STED			
		Project Total	Approved Pre-2016	2016 Approved Budget	Report CPFS16-006	2017	2018	2019	2020	2021 to 2025	2026 to 2040
DEPARTMENT	Planning and Develo	pment Servi	ices	-			<u> </u>	<u> </u>			
DIVISION/ACTIVITY	Planning - Planning										
PROJECT DESCRIPTION	ORT - Crescent St. Ph	nase - Del Cra	ary Park to								
	Little Lake Cemetery										
PROJECT #	7-1.04										
EXPENDITURES											
CONTRACTUAL SERVICE	S	2,000.0	400.0	800.0	-500.0	800.0	500.0				
PROJECT TOTAL DIRECT REVENUE		<u>2,000.0</u>	<u>400.0</u>	<u>800.0</u>	<u>-500.0</u>	<u>800.0</u>	<u>500.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Revenue - Canada Grant		0.0		500.0	-500.0						
Donations		75.0	75.0	300.0	-300.0						
TOTAL DIRECT REVENUE		75.0	75.0	<u>500.0</u>	<u>-500.0</u>	0.0	0.0	0.0	0.0	0.0	0.0
NET REQUIREMENTS		1.925.0	325.0	300.0	0.0	800.0	500.0	0.0	0.0	0.0	0.0
TO BE FINANCED FROM:											
Contribution from related pro		300.0	070.0	300.0							
Federal Gas Tax Reserve For Sewer Surcharge Reserve F		270.0 0.0	270.0								
Sewel Sulcharge Neselve F	unu	0.0									
TOTAL OTHER FINANCING	•	<u>570.0</u>	<u>270.0</u>	<u>300.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	0.0
CAPITAL LEVY		<u>1,355.0</u>	<u>55.0</u>	<u>0.0</u>	<u>0.0</u>	<u>800.0</u>	<u>500.0</u>	0.0	0.0	0.0	0.0

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2016-2025 & Subsequent Years (\$000's)

							REQUES	STED			
		Project Total	Approved Pre-2016	2016 Approved Budget	Report CPFS16-006	2017	2018	2019	2020	2021 to 2025	2026 to 2040
DEPARTMENT DIVISION/ACTIVITY PROJECT DESCRIPTION PROJECT #	Corporate Services Finance - Property Corporate Services - F 3-1.01	Property									
EXPENDITURES CONTRACTUAL SERVICE	ES .	10,382.2		2,018.0	-333.0	3,688.7	246.8	507.8	465.0	3,460.8	328.1
PROJECT TOTAL DIRECT REVENUE		10.382.2	0.0	2.018.0	<u>-333.0</u>	3.688.7	246.8	<u>507.8</u>	<u>465.0</u>	3.460.8	328.1
Revenue - Canada Grant TOTAL DIRECT REVENUE		0.0 <u>0.0</u>	0.0	333.0 <u>333.0</u>	-333.0 <u>-333.0</u>	0.0	0.0	0.0	0.0	0.0	0.0
NET REQUIREMENTS		10.382.2	0.0	<u>1.685.0</u>	0.0	3.688.7	246.8	<u>507.8</u>	<u>465.0</u>	3.460.8	<u>328.1</u>
TO BE FINANCED FROM: DEBENTURES Tax Supported TOTAL DEBENTURE FINA DEVELOPMENT CHARGES		325.0 <u>325.0</u>	<u>0.0</u>	325.0 <u>325.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	0.0
DCRF Chemong East DCRF Chemong West DCRF Carnegie East DCRF Carnegie West		0.0 0.0 0.0 0.0									
TOTAL DEVELOPMENT CI	HARGES	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Court House Capital Reserv	/e	752.0				106.8	14.4			630.8	
TOTAL OTHER FINANCING	3	<u>0.0</u> 752.0	0.0	0.0	0.0	<u>106.8</u>	<u>14.4</u>	0.0	0.0	630.8	0.0
CAPITAL LEVY		9,305.2	0.0	<u>1,360.0</u>	<u>0.0</u>	<u>3,581.9</u>	232.4	<u>507.8</u>	<u>465.0</u>	2,830.0	<u>328.1</u>

# Tangible Capital Assets Ten Year Capital Budget Estimates

2016-2025 & Subsequent Years (\$000's)

						REQUE	STED			
	Project Total	Approved Pre-2016	2016 Approved Budget	Report CPFS16-006	2017	2018	2019	2020	2021 to 2025	2026 to 2040
DIVISION/ACTIVITY Librar	nunity Services y - Library y Renovations and Expansior 2	n								
EXPENDITURES CONTRACTUAL SERVICES	12,026.8	2,315.0	5,361.8	0.0	4,350.0					
PROJECT TOTAL DIRECT REVENUE	<u>12.026.8</u>	2.315.0	<u>5.361.8</u>	0.0	<u>4.350.0</u>	0.0	0.0	0.0	0.0	0.0
Revenue - Canada Grant Donations TOTAL DIRECT REVENUE	0.0 250.0 250.0	<u>0.0</u>	250.0 <u>250.0</u>	0.0 <u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	0.0
NET REQUIREMENTS	<u>230.0</u> 11,776.8	<u>0.0</u> 2,315.0	<u>230.0</u> 5,111.8	<u>0.0</u>	<u>0.0</u> 4,350.0	<u>0.0</u>		<u>0.0</u>	<u>0.0</u>	<u>0.0</u> <u>0.0</u>
TO BE FINANCED FROM: DEBENTURES Tax Supported DCRF Library TOTAL DEBENTURE FINANCING	7,313.5 3,170.7	1,022.4 1.022.4	2,963.5 2,148.3 5,111.8	0.0	3,327.6 1,022.4 4,350.0	0.0		0.0	0.0	0.0
DEVELOPMENT CHARGES DCRF Gen Gov DCRF Library	45.0 1,103.1	45.0 1,103.1								
TOTAL DEVELOPMENT CHARGE	S <u>1.148.1</u>	<u>1.148.1</u>	0.0	0.0	<u>0.0</u>	0.0	0.0	<u>0.0</u>	0.0	0.0
Library Surplus Reserve FRMP Reserve Capital Levy TOTAL OTHER FINANCING	40.0 30.0 70.0	40.0 30.0 <u>70.0</u>	0.0	0.0	0.0	0.0	0.0	0.0	0.0	<u>0.0</u>
CAPITAL LEVY	<u>74.5</u>	<u>74.5</u>	0.0	0.0	<u>0.0</u>	<u>0.0</u>	0.0	<u>0.0</u>	0.0	0.0